

1 PUEBLO COUNTY BOARD OF COUNTY COMMISSIONERS' MEETING

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3 Sangre de Cristo Arts & Conference Center

4 Robert Jackson Conference Room

5 210 North Santa Fe Avenue

6 Pueblo, Colorado 81003

7

8 December 9, 2008

9 6:07 p.m.

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11 PUBLIC HEARING REGARDING

12 HOUSE BILL 1041 PERMIT NO. 2008-002

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17 PRESENT:

18 COUNTY COMMISSIONER ANTHONY NUNEZ - CHAIRMAN

19 COUNTY COMMISSIONER JEFF CHOSTNER

20 COUNTY COMMISSIONER JOHN CORDOVA

21 GARY J. RASO, PUEBLO COUNTY ASSISTANT ATTORNEY

22 SUE KOVACICH - CLERK

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25

1 COMMISSIONER NUNEZ: Call the meeting of the
2 Board of County Commissioners to order. First of all,
3 we would like to welcome everyone.

4 Our neighbors from the north, Colorado
5 Springs, thank you for being here.

6 This is a hearing on SDS. In attendance at
7 the -- are the Board, the three commissioners are
8 present, Commissioner Jeff Chostner and Commissioner
9 John Cordova.

10 If I would -- please, I would like to ask
11 everyone to put their cell phones either on vibrate or
12 turn them off, please.

13 And with that, I will turn the hearing over
14 to the County Attorney, Mr. Raso, please.

15 MR. RASO: Thank you.

16 Commissioners, the only matter be -- on this
17 evening's agenda is House Bill 1041 Permit 2008-002.
18 This application comes before the Board on the
19 application of Colorado Springs Utilities, which
20 submitted it on behalf of the City of Colorado Springs,
21 the City of Fountain, the Security Water District and
22 the Pueblo West Metropolitan District.

23 This hearing is held pursuant to public
24 notice, which was published in the public -- Pueblo
25 Chieftain on November 1st, 2008.

1 The notice was also mailed to the owners of
2 real property located within 500 feet of the project.
3 It contained a brief description of the project and its
4 location in Pueblo County.

5 At this time I would ask that the notice be
6 made a part of the record and labeled as Exhibit 1.

7 (Exhibit 1 was marked for identification.)

8 MR. RASO: The -- we have previously put out
9 for publication -- and -- and we would ask that everyone
10 here tonight pay particular attention to -- a proposed
11 agenda that these hearings would follow. Obviously,
12 this is a -- the -- the application, itself, consists, I
13 think, of about 26 volumes, it's -- it's a big project,
14 and we have a fairly extensive set of regulations, so
15 these hearings, obviously, will not conclude tonight,
16 they will be continued over, and at the end of each
17 evening's proceedings we'll state the date, the time and
18 the place where they'll be continued to.

19 We've had this -- three different
20 publications of this proposed agenda in the Pueblo
21 Chieftain, but let me briefly remind you of the agenda
22 we're going to follow. Tonight we'll open with the
23 presentation of the Applicant with both testimony and
24 documentary support to pre -- be presented by Colorado
25 Springs Utilities.

1 At the conclusion of the -- their
2 presentation Pueblo County Staff will introduce its
3 Staff Report and present it to the Board of County
4 Commissioners.

5 And, of course, the Board may ask questions
6 of all of those who speak in -- in -- on behalf of
7 Colorado Springs Utilities tonight, or upon -- or may
8 ask Pueblo County Staff questions, depending on the
9 time.

10 But we will ask that all witnesses who do
11 speak return to the next evening's hearing, so if the
12 Board has questions they can be asked and addressed at
13 that time.

14 The -- we know the next date will be two days
15 from now, same time, same place, on December 11th, 2008.

16 Assuming we've concluded with the -- the
17 initial presentations of Springs Utilities and our
18 Pueblo County Staff, and handled questions that the
19 Commissioners may have, the -- the balance of that
20 evening's agenda will be open to the public who wishes
21 to speak in support of the application, followed by
22 those who wish to just offer comment, or perhaps raise
23 questions or concerns neither in support or opposition,
24 and, finally, by those who hear -- or desire to speak in
25 opposition to the permit request.

1 At the conclusion of that hearing, if we
2 finish with that portion of the agenda, this will be
3 continued once again to a date certain, a time certain
4 and a place certain, and we will just keep the process
5 then going.

6 Colorado Springs Utilities, as the Applicant,
7 will have a -- a full opportunity to present a rebuttal
8 case, and, then, all witnesses who've testified will
9 have to be available for questions by the Board.

10 So we do have sign-up sheets in the back of
11 the room for those that want to speak on Thursday
12 evening -- excuse me -- and we'll try to follow that
13 order. The Board may vary that order, depending if
14 there are any hardship requests.

15 So I would remind you to please sign in if
16 you haven't done so already.

17 (Reviewed document.)

18 That's it.

19 Prior to the -- commencing the presentation
20 of the Applicant, I would ask that the application of
21 Springs Utilities, dated -- the official date was August
22 18th, 2008, be made a part of the record. It was
23 submitted in both hard copy, which consists of 26
24 volumes of material in these two boxes here, and it was
25 also submitted on two electronic disks, which are both

1 in those boxes (indicating).

2 If you could label those as Exhibit 2.

3 (Exhibit 2 was marked for identification.)

4 MS. KOVACICH: Both?

5 MR. RASO: Yes.

6 And the -- the -- I would just like to note
7 that those have been available -- and it was published
8 in the notice -- both at the Rawlings Public Library
9 down on 100 Abrien -- East Abriendo, and they've also
10 been available at our Department of Planning and
11 Development at 229 West 12th. You could certainly still
12 look at those at -- at those locations.

13 In addition, for many of you the more
14 important site probably is on the Pueblo County website,
15 the -- the application's been posted there since we
16 first received it, it's at www.co.pueblo.co.us.

17 At this juncture I would ask that those
18 witnesses who are here to speak on behalf of Colorado
19 Springs Utilities tonight, as well as those members of
20 Pueblo County Staff, including its consultants who are
21 here to speak or who may speak tonight, if you could
22 stand to be sworn.

23 As each of you then comes to the podium, I
24 will ask if you did take the oath at the time of this
25 swearing in, and that oath is going to be administered

1 by our County Clerk, Mr. Bo Ortiz.

2 Thank you.

3 SPEAKERS,

4 having been first duly sworn to tell the truth, the
5 whole truth and nothing but the truth, testified as
6 follows:

7 MR. RASO: Thank you.

8 With that, I am going to turn the matter over
9 to the presentation of Colorado Springs Utilities. I
10 believe their counsel, Mr. David Robbins, is here to
11 open the presentation.

12 MR. ROBBINS: Thank you, Mr. Raso.

13 Mr. Chairman, members of the Board of County
14 Commissioners, I'm David Robbins, I'm outside counsel
15 for Colorado Springs Utilities.

16 I, first of all, would like to wish you and
17 everyone in the audience a happy holiday season while I
18 have the opportunity to do so.

19 Mr. Chairman, I would -- I provided Mr. Raso
20 two letters before this started in hearing, the first
21 one was a letter that was submitted to Mr. Kogovsek
22 early on in this process that -- setting forth the
23 Colorado Springs Utilities' position on several legal
24 issues, I would like to ask that that letter be marked
25 as an exhibit and included in the hearing.

1 MR. RASO: Yes, it will be marked as Exhibit
2 3.

3 MR. ROBBINS: Thank you.

4 MR. RASO: It's dated March 27th, 2008.

5 (Exhibit 3 was marked for identification.)

6 MR. ROBBINS: And the second matter I would
7 like to have marked as an exhibit and included in the
8 hearing is a letter to Mr. Headley seeking a termination
9 by the County Commissioners concerning a Finding of No
10 Significant Impact for this project, which was then
11 subsequently ruled upon by the County.

12 And I understand that if our letter
13 application is included, Mr. Raso will also properly
14 note and include your determination on that.

15 MR. RASO: Thank you.

16 This is the letter to which he's referring, a
17 request for the FONSI was dated March 26th, 2008
18 (indicating). That will be Exhibit 4.

19 (Exhibit 4 was marked for identification.)

20 MR. ROBBINS: Thank you.

21 In a position highly uncharacteristic for an
22 attorney, I am now going to call the Mayor of Colorado
23 Springs, Lionel Rivera, to give the opening remarks, and
24 I am going to try to stay seated for the remainder of
25 the presentation, and I hope you will enjoy it and find

1 it informational.

2 COMMISSIONER NUNEZ: Thank you.

3 MR. ROBBINS: Thank you, Mr. Mayor.

4 MR. RASO: Yes, if each witness, as you
5 approach, could give your name and your address, we do
6 have a court reporter, Priscilla Medina is here -- I
7 apologize for not introducing you -- if she's waving her
8 hands at me or whatnot, if we move a little fast, I may
9 interrupt the witnesses (indicating).

10 So, Mr. Mayor, if you could, your name and
11 address, please.

12 MR. RIVERA: Thank you, Mr. Raso.

13 Lionel Rivera, the Mayor of Colorado Springs,
14 and I also serve as the Chair of the Colorado Springs
15 Utilities Board.

16 My address as Mayor is 107 North Nevada
17 Avenue, Colorado Springs, Colorado 80903.

18 MR. RASO: Mr. -- Mr. Mayor, were you a
19 member that took the oath here this evening?

20 MR. RIVERA: Yes, I was.

21 MR. RASO: Thank you.

22 MR. RIVERA: Well, I want to thank
23 Commissioners Nunez, Chostner and Cordova for having us
24 here tonight, this is a pleasure. You don't know how
25 much I have been looking forward to this hearing.

1 I have been on the city council since 1997,
2 and even back then we were looking at something like the
3 Southern Delivery System that's before you today. I
4 have been the Mayor for nearly six years, we have made
5 tremendous progress in six years, so believe me, I am
6 excited to be here.

7 I want to thank your staff for handling our
8 application professionally and very timely, we're at
9 this point today because of their diligent work, and the
10 fact that they were able to do a very thorough review
11 and bring it to this hearing.

12 I also want to recognize one of my
13 colleagues, this is Vice Mayor Larry Small, who serves
14 as the Vice Chair of the Colorado Springs Utility Board
15 (indicating). Vice Mayor Small and myself are here to
16 show our support for this project, for not only the City
17 Council and Utility Board, but for the citizens of
18 Colorado Springs. This is a project that is extremely
19 important not only for our city, but for our project
20 partners, and also, I believe, for Pueblo County and all
21 of Southern Colorado.

22 We are committed to make sure that this
23 project is done right, we know and understand that there
24 are responsibilities with a project like this and we'll
25 live up to those responsibilities, and I think our

1 application lays that out fairly thoroughly.

2 There are tremendous regional benefits to
3 this project not only for El Paso, but, also, for Pueblo
4 County. We think it will have tremendous positive
5 impact for the citizens of both of our counties.

6 Like I said, I am excited to be here, I have
7 been waiting for this day for quite a long time, and I
8 know you all have been very diligent in your review, and
9 this public hearing will, I think, show the value of the
10 Southern Delivery System.

11 You will hear from a number of people from
12 the Colorado Springs Utility staff tonight, and it will
13 be led up by our Chief Executive Officer, Jerry Forte.

14 And, again, thank you for an opportunity to
15 present our case to Pueblo County, I think you will find
16 it is very compelling and great for all of Southern
17 Colorado.

18 Jerry?

19 MR. FORTE: Thank you, Mayor Rivera.

20 My name is Jerry Forte, my address is 121
21 South Tejon Street, Colorado Springs 80947.

22 MR. RASO: And, Mr. Forte, were you among the
23 witnesses who were sworn by Mr. Ortiz here tonight?

24 MR. FORTE: Yes, I was.

25 MR. RASO: Thank you.

1 MR. FORTE: Well, I want to start out by
2 thanking you, Mr. Chairman Nunez and Commissioner
3 Chostner and Commissioner Cordova, for the opportunity
4 to be able to speak to you tonight, and also thank you
5 for the opportunity to be able to speak to all of these
6 fine staff members and others in the Pueblo area.

7 We're here tonight, as the Mayor said, to
8 discuss our application for a 1041 Permit.

9 I'm wondering if you could advance the slide,
10 please? Thank you.

11 I want to begin, though, by introducing to
12 you some of the project partners that are here today.

13 Steve Harrison, Director of Utilities for
14 Pueblo West Metropolitan District, please stand.

15 MR. HARRISON: Present.

16 MR. FORTE: Ray Hill, Manager of Security
17 Water; Jer -- Jerry Drake, board member for Security
18 Water.

19 MR. DRAKE: (Makes motion.)

20 MR. FORTE: And Mike Fink, the Water Resource
21 engineer for the City of Fountain.

22 MR. FINK: (Makes motion.)

23 MR. FORTE: It's been a really valuable
24 partnership that we've been able to have together, and
25 we've seen the value of regional cooperation in a lot of

1 areas, not just with these project partners but some of
2 the other projects that we've been able to engage in
3 over the last few years that I think really warrants
4 some really great fruit for both of our communities.

5 I'm going to start by sharing a few brief
6 remarks on why this project is so important to our
7 community and what we intend to do to minimize the
8 impacts on your community.

9 You will also hear from several members of
10 our Southern Delivery team, Bruce McCormick, who's our
11 Water Services Officer, will cover some of the
12 background information on Southern Delivery; Bruce
13 Spiller, our SDS Project Manager, who works for CH2M
14 Hill, our engineering firm, will discuss the
15 construction details and their impacts; Mark Glidden, an
16 engineer with CH2M Hill, will outline the impacts
17 Southern Delivery will have on Fountain Creek; Carol
18 Baker, our Watershed Planning Manager with Colorado
19 Springs Utilities, will share regional efforts to
20 improve Fountain Creek; and, finally, we'll close with
21 John Fredell, who's our Project Director for Southern
22 Delivery, who will discuss the benefits of the project
23 to Pueblo County.

24 And, then, we would be happy to answer
25 questions either at the end or certainly any time during

1 any of the presentations.

2 So why do we need SDS? Well, a little
3 background before I get to what I know you care most
4 about, and that's the impacts of Southern Delivery on
5 Pueblo County. Southern Delivery System Project, or, as
6 we call it, "SDS", is needed to provide water for
7 Colorado Springs, Pueblo West, Security and Fountain.
8 Our four communities that receive water from this
9 project will use the water rights that they already own,
10 and here's why SDS is so important, with or without SDS
11 our communities are going to continue to grow. In fact,
12 in Colorado Springs we've identified that a full 50
13 percent of our growth is from our own children and
14 grandchildren that continue to live in the area.

15 Southern Delivery also provides a
16 cost-effective, dependable and
17 environmentally-responsible way to deliver water to
18 these communities, it provides a water savings account
19 to help protect our communities against a drought; and,
20 finally, it provides much system redundancy to insure
21 that there's an uninterrupted flow of water if other
22 parts of our water system are closed for maintenance or
23 repair.

24 From a high-level perspective, I want to
25 share with you now our commitments to you. We'll build

1 SDS in an environmentally-responsible manner, we'll
2 mitigate SDS impacts. We're committed to mitigation
3 first because it's the right thing to do, and, second,
4 we know that you, as well as the Bureau of Reclamation,
5 will hold us accountable to do that.

6 We will use the water rights that we already
7 own, we'll insure that Pueblo County will not pay for
8 SDS, and we'll continue to do our part to improve
9 Fountain Creek.

10 And, now, I want to introduce Mr. Bruce
11 McCormick, who will provide you some background on the
12 SDS Project.

13 MR. McCORMICK: Good evening. My name's
14 Bruce McCormick, and my address is 121 South Tejon,
15 Colorado Springs, 80947.

16 MR. RASO: Mr. McCormick, were you amongst
17 the witnesses sworn in by Mr. Ortiz this evening?

18 MR. McCORMICK: I was.

19 MR. RASO: Thank you.

20 MR. McCORMICK: Good evening, Commissioners,
21 we appreciate the opportunity to be here and present to
22 you this project, and we want to thank you for the
23 professional treatment that we've received from your
24 staff through this process.

25 This slide identifies the milestones in the

1 1041 Permit process leading up to the last bullet on
2 that slide, where we're at tonight with this
3 presentation.

4 You'll note that there were a number of
5 public meetings that we presented similar information
6 that the information you will hear tonight was drawn
7 from, so it's very similar to other information that's
8 been presented publicly.

9 We believe County Staff are in agreement with
10 many of our responses and conclusions about the project,
11 and we know that there is disagreement in some areas,
12 that brings us to -- to tonight, and we look forward to
13 presenting detail to you on this project.

14 In terms of the major components of this
15 project --

16 COMMISSIONER NUNEZ: Mr. McCormick, if you
17 could speak a little bit more into the mike, we're
18 getting signals that they can't hear (indicating).

19 MR. McCORMICK: Certainly. I'm a little
20 distance from the mike here, I will try to get closer.

21 COMMISSIONER NUNEZ: Thank you.

22 MR. McCORMICK: The major components of the
23 preferred alternative which were requested in the 1041
24 Permit form include a outlet works from the Pueblo Dam;
25 53 miles of underground pipeline, 17 miles of which are

1 in Pueblo County; three pump stations, one of which is
2 in Pueblo County; treatment facility and two reservoirs.
3 So those are the major components of this regional
4 system that will provide water supply to Colorado
5 Springs, Security, Fountain and Pueblo West.

6 The Draft Environmental Impact Statement for
7 SDS analyzed seven alternatives, including the propos --
8 proposed action against which we're requesting a permit
9 for.

10 I want to mention a couple of other
11 alternatives that we have put significant effort into --
12 into, one of those being the Highway 115 alternative
13 that we see as our second best option to the preferred
14 alternative, and the option we would most likely pursue
15 if we're unable to construct from Pueblo Dam.

16 There has also been significant discussion
17 around one of the other seven alternatives in terms of
18 the downstream intake project, which would involve
19 taking water out of the Arkansas River below the
20 confluence of Fountain Creek with the Arkansas River.
21 The premise behind that alternative was that that would
22 require us to -- cause us greater or improved water
23 quality even further in Fountain Creek, because we would
24 then be recycling it back to our city for water supply.
25 The facts that -- are that alternative would not

1 increase or improve water quality in the Fountain Creek,
2 and I'll explain the reason why.

3 We -- we currently treat our return flows in
4 our treatment plants, then return those to Fountain
5 Creek, and they meet all of the stringent state and
6 federal water quality and -- requirements, regulations;
7 that water then comes down Fountain Creek, and this
8 alternative would require, then, that we pull water out
9 of the Arkansas River and put a very expensive and
10 energy-intensive treatment process at that point where
11 the water's taken out of the river. So it really would
12 not improve water quality in Fountain Creek, but it
13 would cause us to construct a very, again, expensive and
14 energy-intensive treatment facility, and that facility
15 would require a great deal of energy over the preferred
16 alternative, which would increase its carbon ~fluid, as
17 well as create some other environmental issues around a
18 salt brine disposal of that treatment process. So for
19 those reasons we have not continued to pursue that
20 alternative.

21 With that, I would like to turn this present
22 over -- tation over to Bruce Spiller, who is the SDS
23 Program Director for CH2M Hill, and he will talk about
24 construction details of the project.

25 MR. SPILLER: Thank you.

1 My name is Bruce Spiller, the address would
2 be 90 South Cascade, Colorado Springs, 80903.

3 MR. RASO: And, Mr. Spiller, were you amongst
4 those witnesses who were sworn by Mr. Ortiz this
5 evening?

6 MR. SPILLER: Yes.

7 MR. RASO: Thank you.

8 MR. SPILLER: Again, my name is Bruce
9 Spiller, I'm the Program Manager with CH2M Hill on this
10 project. CH2M Hill is the engineering and consulting
11 firm that was retained by Colorado Springs Utilities for
12 this project.

13 CH2M Hill has a lot of background in doing
14 projects like this, primarily conveyance projects and
15 treatment projects, and I'll be talking about a lot of
16 construction as -- aspects, the effects of that
17 construction, what we're going to do to mitigate that
18 construction in my presentation.

19 Within Pueblo County this shows the -- the
20 primary facility (indicating). We have a outlook works
21 which will be the North Outlet Works on the Pueblo Dam;
22 Juniper Pump Station, which will be the initial pump
23 station; and, then, the 66-inch diameter pipeline, which
24 conveys the flow up into El Paso County where the rest
25 of the facilities are.

1 Now, we're going to drop out of the power
2 point and show a brief video to show the flyover of the
3 pipeline route through Pueblo County -- go ahead and let
4 that come up, and point out some of the particular
5 aspects of it -- start coming out of the dam at the
6 North Outlet Works, Juniper Pump Station, pipeline
7 follows through Pueblo Park, then continues out of the
8 park going north over generally open country in this
9 area here (indicating).

10 As we move north, we'll see in this location
11 is the beginning of Pueblo West (indicating).

12 We'll enter Pueblo West and cross Highway 50
13 at this location here, and, then, head generally due
14 north along an existing utilities corridor, we'll be
15 directly east of that existing utilities corridor
16 (indicating).

17 We're in Pueblo West for approximately seven
18 miles.

19 Around in this location we exit Pueblo West
20 and go onto the Walker Ranch property, which we're on
21 for, again, seven miles after that, following the
22 existing power line corridor along here (indicating).
23 Leave the ranch area at about this location and, then,
24 continue up to the county line (indicating).

25 So that gives you a general overview of the

1 physical locations of the facility.

2 Now -- excuse me, I'm, hopefully, getting
3 over a cold, so you'll have to bear with me a little
4 bit.

5 Getting into a little bit more detail of --
6 of facilities that are contained in what that video just
7 showed.

8 This shows the location of the --

9 THE COURT REPORTER: The what facility?

10 MR. SPILLER: -- the existing facilities
11 around Pueblo Reservoir.

12 And just want to -- a lot of people are
13 familiar with the Pueblo State Park -- Pueblo Lake State
14 Park, and I just want to point out some specific
15 features on this.

16 Obviously you've got the concrete dam
17 structure here, spillway in the center, Municipal Outlet
18 Works are located here, River Outlet Works are on the
19 north side (indicating).

20 Fountain Valley Authority has a pump station
21 located here, Pueblo West has a pump station that's
22 located here (indicating).

23 This is a fish hatchery area, swim beach is
24 located down in -- in this area (indicating).

25 Those are the primary existing facilities.

1 The Juniper Pump Station would occupy this
2 footprint here, just to show you in relation to where it
3 is with the other facilities that are currently out
4 there (indicating).

5 The beginning of the Southern Delivery System
6 would be coming out of the North Outlet Works or the
7 River Outlet Works. Currently those come through this
8 abutment of the dam, and it's an open discharge that
9 comes out and, then, discharges to the river
10 (indicating).

11 This shows what we would be constructing,
12 which is essentially to go to the interior of the dam
13 and pressurize that pipe so that the water would come
14 through there in a pressurized conduit, would then be
15 discharged to the river, very similar to the way it is
16 now, only about 50 to a hundred feet down (indicating).
17 There would be a pipeline coming off this, which would
18 then go to the Southern Delivery System participants --
19 Pueblo West to their existing pump station, and
20 Fountain, Security and Colorado Springs to the new
21 Juniper Pump Station -- then these three valves would
22 then regulate the flow that goes to the river
23 (indicating).

24 Currently reg -- reg -- excuse me --
25 Reclamation regulates the valve within the dam to

1 regulate flow to the river, they would then move that
2 operation to these valves on the exterior (indicating).

3 This is a blowup in -- in plan view
4 (indicating). River Outlet Works modifications would be
5 up here, we would have a underground pipeline that comes
6 down here, be a turnout to the existing Pueblo West Pump
7 Station, and the pipeline would continue to the Juniper
8 Pump Station, where it would be pumped north through
9 the -- through the pipeline (indicating).

10 There's a potential for a future connection
11 to the existing users of the Municipal Outlet Works,
12 which is here, all the facilities are underground for
13 that (indicating). It could be a tie-in to the
14 joint-use manifold.

15 What this would do, if this project happens
16 in the future, is give redundancy to these outlet users
17 of the Municipal Outlet Works, which would be Board of
18 Water Works, Fountain Valley Authority; Pueblo West has
19 a pipeline that comes off of here, so that would allow
20 both outlet works to provide flow to the municipal users
21 (indicating).

22 But SDS is proposed to come out of the North
23 Outlet Works and, then, into the Juniper Pump Station.

24 Both of these modifications were studied
25 within the Draft EIS.

1 The interior of the Juniper Pump Station --
2 just to give you a idea of the physical facilities there
3 will be seven pumps shown here in two different views,
4 they're vertical turbine-style pumps (indicating).

5 Other equipment that is housed within the
6 pump station are, obviously, all the electrical gear to
7 run those pumps, as well as two surge tanks, which are
8 used to help control hydraulic flow of the water through
9 the pipeline.

10 This shows what the Juniper Pump Station
11 would look -- look like from the exterior, and I've got
12 three views from various locations (indicating). This
13 one is up on Juniper Road close to where the dam
14 abutment goes into the natural -- natural ground
15 (indicating).

16 Looking down, this is a view that you would
17 see of the Juniper Pump Station (indicating).

18 The next slide shows, again on Juniper Road,
19 about where the turn to the swim beach is. As you can
20 see, you can barely see the top of the pump station
21 peeking over the rise of this berm (indicating).

22 When we started to look at siting this pump
23 station and -- as well as the architecture of it, we met
24 with State Parks, as well as Bureau of Reclamation's
25 architect -- had several meetings with them, and it was

1 through their input that the pump station was located on
2 the back side of this berm so it would be as low
3 visibility from the public areas as practicable, as well
4 as going with a style of the building that we showed --
5 go ahead and flip to the next slide.

6 This is the existing Pueblo West Pump Station
7 (indicating). The architect from Reclamation wants a
8 similar type building, flat roof, natural colors, so
9 that it would blend in as much as it could in the -- in
10 the area (indicating).

11 So this is a view from very close to the
12 Pueblo West Pump Station.

13 Now, I am going to show you two more of these
14 videos, and these will be driving down primarily around
15 Juniper Road, and, then, it will be turning into the
16 access road that goes in. So it will be starting up
17 here, going in and, then, turning into the access road
18 to Pueblo West Pump Station, and you'll be able to see
19 what you can and can't see of the pump station as you're
20 driving along Juniper Road (indicating).

21 These -- you can see it's just behind this
22 existing berm there, the Pueblo West Pump Station is --
23 is there visible in the background (indicating).

24 So this is the bridge that crosses the
25 Arkansas River (indicating).

1 You've already gone in and paid your \$6 to
2 enter the park at this point.

3 We showed this last Friday to staff meeting
4 with the state park rangers, and they all informed me
5 that I was exceeding the 20-mile-an-hour speed limit as
6 I did this, but I guess as I wasn't caught in the act,
7 didn't get a ticket.

8 As you can see, you -- you just -- there's a
9 lot of time you really can't see the pump station.

10 Now, you've -- you're making a hard turn onto
11 the access road that goes down to the existing Pueblo
12 West Pump Station, and, then, you'll be able to see the
13 new Juniper Pump Station as it's modeled in that much
14 more visible view (indicating).

15 So we've left Juniper Road and are on the
16 access road.

17 So on -- on the back side you'll see three
18 air-handling units and, then, the main pump station
19 building is the -- is that (indicating). So most of the
20 exposure that you would be able to see this pump station
21 from would be this maintenance access road going to the
22 existing pump station.

23 Okay. Then the next view is going to be a
24 little bit shorter, and it's going to be coming down
25 from the top of the dam and, then, leaving the park.

1 This is the view from where you sort of crest the dam
2 on Juniper Road. So you can see it from that high
3 point, but once you get down on the road it really
4 disappears behind that berm.

5 And, again, this was specifically set up this
6 way at the request of both State Parks and Bureau of
7 Reclamation. So once you get down around this point,
8 it's very difficult to see. You'll -- you maybe have a
9 foot or two appear towards the end.

10 This is one of the trails that we'll be
11 crossing with the pipeline, and we'll talk about that in
12 a little bit about how we'll detour around those --
13 those trails (indicating). But -- but there's only
14 really about one major trail that we cross.

15 Again, you see Pueblo West Pump Station. You
16 just start seeing Juniper appear right before you leave
17 the park (indicating). It's coming up over the horizon
18 by now (indicating).

19 Okay, end it.

20 The -- excuse me -- pump station obviously
21 requires electrical power, there's two existing overhead
22 115 kilovolt lines that are in the vicinity, this one
23 here is owned and operated by Black Hills Energy, which
24 is the provider for this area (indicating). The
25 proposal is -- is that Black Hills would take out this

1 existing tower that holds up those electrical lines in
2 this location here, replace that with a new substation
3 that would be 13.2 kv run overhead in the vicinity of
4 these existing overhead lines, and, then, we would go
5 underground, have an underground power feed that would
6 come here and feed Juniper Pump Station (indicating).

7 Another thing that Black Hills is -- is
8 looking at with this new electrical substation is
9 improving the electrical feed to the fish hatchery,
10 Fountain Valley Authority and Pueblo West Pump Station
11 (indicating). So this would be a new -- for lack of a
12 better word -- a, you know, regional type substation
13 that would feed those areas, but that will be
14 specifically designed by Black Hills (indicating).

15 Okay.

16 As far as impacts to Pueblo Reservoir itself,
17 there's going to be no impacts, due to construction, to
18 the boating and fishing. There's going to be some
19 fluctuations in -- in lake levels, but there --
20 shouldn't have any significant impact on recreation, and
21 we'll talk about those lake levels in just a minute.

22 The hiking and biking trails, I showed you
23 that one major trail that would be crossed on the video,
24 we'll be detouring that trail, so that will be open
25 during construction; and once the construction is

1 finished with the buried pipeline, there will be no
2 long-term impact.

3 I described a little bit about the water
4 stored behind Pueblo Dam. Here's two primary areas,
5 there's what's called the "inactive pool" and the
6 "active pool", and the active pool really goes from the
7 service spillway crest -- that center crest that I
8 showed you in the aerial view of the dam -- to the top
9 of the inactive pool, and that's where all the water is
10 stored that is owned by entities -- so it's both project
11 water, nonproject water, as well as flood control -- and
12 those varying amounts of water are stored, and I -- that
13 amount of water, of course, seasonally during the year,
14 and from year to year -- so the reservoir was designed
15 so that it would fluctuate up and down between these two
16 lines, hence the name the "active pool" (indicating).

17 The inactive pool is where water is not
18 stored by users. So if the water gets down to this
19 level, nobody, whether it be Southern Delivery or other
20 users, can call on that water and lower the water level
21 any lower than this by -- by using water out of the
22 reservoir (indicating). So that's the inactive.

23 So there's always this amount of water in the
24 reservoir, and it gets released either to
25 municipalities, irrigators or downstream into the

1 Arkansas River (indicating).

2 So in the next slide I am going to talk about
3 how water fluctuates within this inactive pool -- or --
4 excuse me -- within this active pool area.

5 So, again, we've got our active storage up in
6 this area, our inactive in this area (indicating). And
7 note that the two major boat launches were designed,
8 when the reservoir was built, to be at or below the
9 level of the active storage, always down in this
10 inactive (indicating). So regardless of use of the
11 reservoir by any users, those boat launches will always
12 be able to be used (indicating).

13 Okay, this shows the historical fluctuations
14 in the reservoir from 1981 to 2003 (indicating). So
15 this is the actual record of how the reservoir
16 fluctuated from when it got -- you know, started getting
17 filled and used, and fluctuates seasonally due to -- you
18 know, the 2002 drought is when it got really low. But
19 there are also other areas and times when it gets --
20 when it gets low due to use, storage and weather
21 conditions.

22 So it -- during the development of the
23 Impact -- Environmental Impact Statement you need to
24 come up with a model so you can simulate and compare all
25 different types of uses of the reservoir, so this blue

1 line that is on there is what is called "existing
2 conditions", and you can see it differs from the
3 historical reservoir conditions (indicating).

4 And the way this line was developed is it
5 took this hydrologic record of the historical line and
6 overlayed it on the 2006 demand, so that all the demands
7 that all the users -- Pueblo Board of Water Works,
8 Fountain Valley Authority, all the irrigators, Pueblo
9 West -- in 2006 if all of those had been exactly the
10 same as uses over this 20-year period, the reservoir
11 actually would have done this, would have followed the
12 blue line (indicating).

13 So that's used to make a comparison, so that
14 when you compare all these other models to it you should
15 really be comparing to the heavy blue line, not the
16 historical line.

17 So this next is the -- essentially -- if
18 Southern Delivery System and the project participants
19 don't do -- don't use Pueblo Reservoir at all for
20 storage or, you know, any use, the -- this is what the
21 2046 demands would be, which is what the Draft --
22 what the EIS study was (indicating). The future
23 demands, they just picked the year 2046. So this would
24 be what the reservoir would -- would follow, so it would
25 be this (indicating). If -- if 2046, without SDS, had

1 existed in 1981, that's what the reservoir would have
2 followed, and you can see, when you really simulate a
3 dry year like 2002, how it bottoms out -- for lack of a
4 better word -- on the active pool (indicating). That
5 means everybody has used their water and there's no more
6 stored water, so it -- it doesn't go any lower than this
7 inactive pool (indicating).

8 So the reservoir never gets dried up, there
9 is always this inactive pool area that is still able to
10 be used down to the bottom of the -- of the -- of the
11 boat launches (indicating).

12 Got a couple of more cases here to show you.

13 This red line is if the proposed action, SDS
14 coming from the Pueblo Dam, is used, and this is the
15 direct effect (indicating). So the difference in the --
16 the blue line and the red line is the effect of Southern
17 Delivery System on those lake levels using those same
18 computer models.

19 And, then, the last one that we have here is
20 everybody -- Southern Delivery System, Board of Water
21 Works, all the irrigators -- everybody in 2046 as to
22 what the lake level would be.

23 This is a -- again, a computer-simulation
24 using if we had the same 20 years of hydrologic
25 conditions that we had on -- you know, as far as weather

1 and everything over the last 20 years (indicating).

2 So moving on to the direct effects of
3 construction, installing a pipeline, it's going to be
4 very similar conditions to this (indicating). This is a
5 62-inch pipeline in this photograph here, we're
6 proposing to install a 66-inch pipeline, so very similar
7 type of trenching, type of equipment; dig the trench,
8 install the pipe, backfill the pipe (indicating).

9 The initial backfill and grading, the grade
10 gets restored to existing contour so there's not a mound
11 left or anything, it's going to look and be graded to
12 the pre -- preconstruction conditions (indicating).

13 As we backfill it -- or as we -- as we dig
14 the initial trench we take the top six inches of soil
15 and we put that back as the top six inches of soil to
16 give it the best opportunity for revegetation.

17 We re -- revegetate it with either native
18 plants, or, if we're going through a specific
19 landowner's property, we would go back with whatever
20 they specifically request. Again, as I talked about, we
21 have natural contours going back (indicating).

22 And, then, this is that same photograph
23 that -- of the three previous five years after the
24 pipeline was put in (indicating). So you can see the
25 revegetation is essentially -- and the contours are

1 essentially back to preconstruction conditions.

2 This is the area out in Pueblo West. As I
3 mentioned earlier, we're paralleling existing utility
4 corridors that have high-voltage power lines along it
5 (indicating). Along this area is the existing Fountain
6 Valley Authority pipeline, and, then, the majority of
7 the houses that we're -- and properties that we're going
8 to be going through are set back about 200 feet off the
9 Fountain Valley -- edge of the Fountain Valley easement
10 (indicating). And we're going to be taking about 60
11 feet of that with a easement for the Southern Delivery
12 System pipeline, so it really doesn't impact the
13 majority of the houses.

14 There's one house that is close enough to the
15 FVA easement that it will have to be taken, there are
16 four other houses where we're in discussions with the
17 property owner where they could stay or be relocated, it
18 would be their choice, but the remainder of the houses
19 are set back far enough that they would not be impacted
20 by the pipeline construction or the easement
21 (indicating).

22 So during construction and construction
23 activities there's a number of impacts that need to be
24 mitigated. Noise is one of the key things you'll --
25 you'll -- you hear during a major construction activity

1 such as this, and it's usually equipment like this
2 unloading pipe, when they back up you hear those backup
3 alarms (indicating). Those things are just -- they're
4 annoying to everybody, but they're required for safety
5 reasons. That's the largest noise impact (indicating).

6 What we do is we limit construction hours of
7 the contractor between 7 a.m. and 7 p.m. so that the
8 noise happens during the active part of the day, Monday
9 through Saturday. Typically contractors will work five
10 days a week, but occasionally they'll work Saturday if
11 they're picking up a weather day or other day, so we
12 usually allow that Saturday operation (indicating).

13 Dust control I will talk a little bit about,
14 as well as environmental controls, traffic control,
15 safety and communications (indicating).

16 And on safety, a lot of times people think
17 safety on a construction site is just safety about the
18 construction operations and construction workers, but
19 when we're designing and constructing a project like
20 this through a very public area it's safety of the
21 public that is also very important to us, so we'll talk
22 about some of the safety protections for the public.

23 Dust control. Anywhere in Colorado it's dry,
24 there is a lot of wind, you take that ground cover off
25 there, open it up, expose these piles, dust can be an

1 issue (indicating). The main control for that is -- is
2 water, so -- keeping -- keeping the roads dampened so
3 the dust doesn't pick up, and that's -- that's a key and
4 very important issue.

5 Another is when you've exposed this soil, if
6 it does rain, or even water from the dust control
7 operation, you want this silk fencing up, such as this,
8 so loose soil doesn't get transported off the property,
9 whether it be to a water stream or to just an adjacent
10 property, so they're not getting mud or silt washed onto
11 their property (indicating).

12 We are going to be crossing a number of
13 different roads -- you remember seeing in the video
14 there will be a number of roads we cross -- some we're
15 going to open cut, which will require detours, others
16 we'll be able to cross without open cutting. I'll talk
17 about those in a -- in a moment.

18 But any ones that we do cut, we're going to
19 be showing proper detours around there. We'll also be
20 communicating throughout the project. During design --
21 which is the phase we've been in -- we will have a
22 number of open houses -- as Bruce McCormick mentioned
23 earlier, we have had open houses for the public already,
24 we've mailed notices, as we're developing the contract
25 documents we're going to be incorporating a number of

1 these controls that are going to be put on the
2 contractor so that they insure that they're done during
3 construction.

4 During construction we'll have a public
5 information team, message boards and a 24-hour hotline,
6 so this will be posted (indicating). I can't guarantee
7 we're going to have that number for our help lines, I
8 don't think it's that at this time (indicating). So
9 there will be a number posted so if there's any issues
10 that come up to the public during construction they can
11 call that number and get a resolution on it.

12 Talked about some streets. Like Highway 50,
13 we won't open cut that, we won't disrupt traffic on
14 Highway 50, what we'll do there is we'll use a
15 microtunnel machine that bores underneath the road and
16 allows us to slide our pipe directly underneath the
17 road.

18 We'll have barricades up along the road to
19 separate the construction from the street, so major
20 roads like that will not be impacted by the construction
21 (indicating).

22 I said earlier that we primarily were going
23 to do work hours from 7 a.m. to 7 p.m., occasionally we
24 have to do night work, and a lot of this is on the
25 smaller roads where -- if we can get through the road

1 and get it opened back up the next day.

2 When we had had our meetings like in Pueblo
3 West, the sentiment we got from residents there was they
4 would rather have us work a little bit late one night,
5 get the road completely back open the next day, rather
6 than having to shut down operations and, then, have the
7 road closed for more than one day.

8 So if we did this and had to work late we
9 would notify the adjacent residents and -- and keep
10 going. Even though we said the hours are generally 7 to
11 7, there's going to be occasions when night work will
12 be -- or will possibly be done.

13 Another thing we do to -- as far as safety is
14 we'll fence off the work area from the rest of the
15 public ac -- access, we use a number of different types
16 of fencing for that. One of the primary ones you see is
17 this construction orange fencing, which we'll put up --
18 be put up in advance of the construction (indicating).
19 That does two things. One, it makes sure that our
20 construction operations stay within our easements and
21 our agreed-to work areas, and the other is that notifies
22 the public that this is a construction work zone so that
23 nobody inadvertently wanders into it (indicating).

24 Other types of fencing that we use -- that
25 are in areas where there's livestock or other things --

1 we'll put up barb-wire fencing to keep cattle outside
2 the work zone, or other -- other livestock outside the
3 work zone, and we'll work on this by a property by
4 property owner basis as we go -- we go through our
5 design (indicating).

6 In addition to the pipeline, we have
7 appurtenances that we install along the pipeline route.
8 All high points in the pipeline get a vent that allows,
9 when you're filling the pipeline with water, air to
10 escape, and when -- if you have to drain the pipeline,
11 allows air to come back into the pipeline (indicating).
12 And even as -- these -- these are going to be large
13 vaults, they're underground, they're buried, on the
14 surface you see a vent. There's a number of different
15 types we could use. The typical one you see on
16 pipelines is this shepherd's crook-looking one, but
17 there's also -- if home -- homeowners would like a more
18 architectural vent, there's mushroom style or just a --
19 a straight stand pipe, louvered pipe vent (indicating).

20 T-drains are at the low points, typically
21 located near existing drainage basins (indicating). On
22 the surface what you'll see, again, is a -- just a
23 energy dissipation area, such that when we drain the
24 pipeline we don't cause erosion to any of the ex -- the
25 existing area. So this is typically what you would see

1 from the surface (indicating).

2 In addition to drains and vents, we'll have
3 access points for maintenance or repair workers to get
4 in the pipe in the future, and you'll see a small access
5 hatch from the top (indicating). This is the type of
6 facility that will be in the vault for a vent
7 (indicating). You would have these air vacuum release
8 valves, those would all be buried, from the top you
9 would just see this (indicating).

10 For a drain valve coming off the pipeline,
11 manhole structure, again the most visible feature would
12 be the energy dissipation and riprap if we need it for
13 erosion control (indicating).

14 Access manways. Again, this is going to be
15 in a buried man -- manhole, from the top you would just
16 see the manhole or access cover (indicating).

17 We'll be acquiring the majority of the
18 property for this pipeline through easements, I
19 mentioned there's going to be a few that we'll probably
20 have to purchase. Owners have already been contacted,
21 both through notifications for the public meetings and
22 directly; and, then, through this 1041 notification,
23 adjacent property owners were also notified.

24 None of the acquisitions would start until
25 after both 1041 approval was granted and Reclamation

1 gives a -- a Record of Decision.

2 And during it all landowners will be fairly
3 compensated.

4 And with that I am going to turn it over to
5 Mark Glidden, who's going to talk about Fountain Creek.

6 MR. GLIDDEN: Thank you, Bruce.

7 My name is Mark Glidden, I'm a engineer with
8 CH2M Hill, 90 South Cascade, Colorado Springs 80903.

9 MR. RASO: And, Mark, were you among the
10 group of witnesses that was sworn at the commencement of
11 the hearings?

12 MR. GLIDDEN: Yes, I was.

13 MR. RASO: Thank you.

14 MR. GLIDDEN: Okay.

15 So I have been asked to talk about the
16 impacts on Fountain Creek. And, in fact, there are some
17 impacts, but, as you'll see, they're relatively small,
18 and the impacts that I'm going to talk about don't
19 include the mitigation that's being proposed that will
20 even further reduce some of those impacts (indicating).

21 So the EIS studied impacts along Fountain
22 Creek extensively, and in those evaluations they did
23 come up with a number of findings. One, that there was
24 an increase in base flows in Fountain Creek associated
25 with SDS activities, but that impact -- that increased

1 flow didn't increase the flood threat, and, in fact, SDS
2 facilities had some minor benefit through incidental
3 flood storage.

4 They looked at water quality extensively and
5 actually found that the SDS facilities and future return
6 flows would actually dilute some of the natural
7 contaminants in Fountain Creek.

8 Erosion/sediment control -- or sedimentation
9 we know is very important, and, in fact, the findings of
10 the EIS found that there was some minimal increase in
11 the amount of sedimentation that was expected in Pueblo.
12 It also will identify mid-gauge measures that are
13 intended to address the minor impacts that are
14 identified.

15 So the first thing I want to talk about is
16 the base flows. Those are the flows that we normally
17 see in Fountain Creek, and, as you can imagine, flow
18 rates in Fountain Creek have been studied extensively.
19 We -- the original EIS was published, since then some
20 subsequent studies were done, so the numbers have
21 changed slightly, and the numbers that we're using now
22 represent the latest and best available information.

23 And to show what those impacts are I want to
24 look at this location on Fountain Creek (indicating).
25 This is just downstream of 8th Street, this is the 8th

1 Street bridge in the background (indicating). I
2 think -- you'll notice the levee on the east side here,
3 this is looking up the channel or to the north, you'll
4 see the levee on this side and, then, the low flow
5 channel which extends across here, and, then, the
6 shallow overbank area here (indicating).

7 Normal flows in this area of Fountain Creek
8 are about a hundred 41 cfs, and those are flows that are
9 there half the time. So half the time flows are above
10 this level, half are below.

11 Those flow across the low flow channel and
12 generally fill up the low flow channel about 80 feet
13 wide.

14 In 2046, when SDS is fully operational, those
15 flows are going to increase to about a hundred 90 cfs,
16 but because that additional water spreads out across
17 that low flow channel, the depth of flow is only about
18 two inches deeper.

19 On occasion SDS will release exchange flows
20 for operational purposes to try to -- to maximize the
21 water rates used, in those cases as much as 300 cfs of
22 additional flow might be added to Fountain Creek. Even
23 then those flows only add an additional six inches of
24 depth to the -- the water, and they remain confined to
25 the low flow channel.

1 So this would represent the additional 300 on
2 top of the hundred 90 cfs in Fountain Creek
3 (indicating). So, again, flows would remain inside the
4 low flow channel.

5 Now, we know there's a lot of interest in
6 what the impact of SDS flows might be on flood
7 conditions, so the next set of figures I want to show
8 are some of those impacts. This is the same location,
9 so this is Fountain Creek here, up to the north
10 (indicating). We have the 8th Street bridge crossing
11 here, so this cross section is taken at the same
12 location, but, as you'll see, we have a little wider
13 view of it here, and this shows the -- the cross section
14 of the river just downstream of 8th Street (indicating).

15 So, again, we have the levees on the east
16 side here, the low flow channel, that we were looking at
17 earlier, here, and, then, a shallow overbank with the
18 highway and the railroad on the west side (indicating).

19 I want to show you what some different floods
20 look like. So this first one is the 10-year flood,
21 which, coincidentally, happens to be about the level of
22 the 1999 flood, around 16,000 cfs (indicating). The
23 depth of flow during that event is about 7.4 cfs.

24 If we take the maximum SDS discharges of 300
25 cfs plus that increase in the normal base flows, that

1 would add about a half an inch of additional depth over
2 the entire floodway -- floodplain there (indicating).

3 And, similarly, for the hundred-year flood,
4 which has a discharge of about 44,000 cfs -- and, again,
5 this is a pretty close approximation to the 1965
6 flood -- you'll see that the depth of flow increases to
7 about 11.8 feet, and with the SDS flows on top of it it
8 only gets a quarter of inch deeper (indicating).

9 And -- and a couple of things to note here.
10 One is it spreads across the entire channel area here of
11 900 feet, but it's also confined within the levee area
12 here on the east side, that protects the -- the east
13 valley here (indicating).

14 And this levee, you may remember, was built
15 in response to the '65 flood. Recent studies by both
16 the Corps of Engineers and the Colorado Water
17 Conservation Board have concluded that the levee remains
18 adequate to protect against the hundred-year flood
19 through Pueblo today, so this -- this flood would, in
20 fact, remain contained within the levee (indicating).

21 Now, just to show what that might look like
22 at a different point I've taken another cross section up
23 here, just upstream of Highway 50 -- again, this is
24 where we were earlier, so we've gone up a little bit --
25 you can see the channel's a little bit wider, but here

1 the water backs up a little bit behind the bridge, so
2 you can see, again, the cross section (indicating).
3 Here's the levee, the low flow channel here, the
4 overbank, and, then, the highway and the railroad on the
5 west side (indicating).

6 And because water backs up behind the bridge
7 here, the depths of flow change a little bit
8 (indicating). You can see the 10-year flood is now a
9 little lower than 10 feet deep, but because the flow has
10 spread out the impacts of SDS are even smaller
11 (indicating). In here they only add about a quarter of
12 an inch of additional depth to the 10-year flood
13 (indicating).

14 The hundred-year flood is deeper and spreads
15 out a little bit further, but, once again, SDS has a
16 very small increase in flow, and only increases the
17 depth by about an eighth of an inch.

18 So the impact of the SDS operations on the
19 flood threats through Pueblo is very, very small,
20 measured in fractions of an inch.

21 Now, we know there's a lot of concern about
22 flow increases from the northern part of the watershed
23 that aren't necessarily related to SDS, and those are,
24 obviously, related to growth, so I want to talk a little
25 bit about growth in the Fountain Creek watershed.

1 This is the Fountain Creek watershed, here we
2 have Pueblo, Colorado Springs is up here, and, then, the
3 Palmer Divide up is here (indicating). And you can see
4 all of these areas are areas that are projected to be
5 future growth, so they are existing and future growth
6 areas (indicating).

7 The important thing to recognize here is
8 growth in Fountain Creek is not unique to Colorado
9 Springs, it's really going to be something that
10 everybody in the watershed experiences.

11 So here you can see the growth that's in
12 Colorado Springs -- and many of you know this is
13 primarily the Banning Lewis Ranch area -- but it's not
14 just in -- exclusive to Colorado Springs, we've got
15 other growth in El Paso County, shown here in the blue;
16 and, then, Pueblo is also going to have growth, which is
17 shown down here in the purple area (indicating).

18 So all of the communities in the watershed
19 are facing the challenges of future growth and the
20 increase in flow associated with that growth, and all of
21 them are trying to do things to try to address the
22 impacts of that growth.

23 Colorado Springs, through their Stormwater
24 Enterprise, has made a significant investment in these
25 Drainage Basin Planning Studies -- and I think you all

1 know that the citizens of Colorado Springs endorsed the
2 investment in these kinds of studies by retaining the
3 Stormwater Enterprise at the recent legislation, and,
4 so, they're going to be able to continue to do some of
5 the things that they've done -- but the purpose of those
6 studies is to try to identify what some of the problems
7 are in the watershed, and identify possible solutions or
8 mitigation measures that can address those impacts,
9 and -- and those may include things like stabilizing
10 unstable banks or eroding channel bottoms by providing
11 stabilized channels, grade controls, vegetation, all of
12 which help to more safely convey flows and reduce the
13 threat of introducing additional sediment to the stream.

14 Similarly, they include recommendations on
15 flood control storage that would reduce the amount of
16 runoff from the tributary watershed and slow that water
17 down and reduce some of the impacts further downstream
18 along Fountain Creek.

19 Other things are being done to control
20 development -- not only in Colorado Springs, but in all
21 the communities in the watershed -- and -- and those
22 include some rigorous development requirements that are
23 intended to reduce the impacts of these impervious areas
24 on runoff (indicating). So development regulations
25 require that new development control runoff, whether

1 it's through stabilized channels, whether it's through
2 detention ponds like we saw, those are part of the
3 underlying requirements for all new developments.

4 They also require stormwater quality
5 enhancement measures, floodplain administration to -- to
6 help address the impacts of future development.

7 And one of the other things that the
8 communities are doing is looking at some other options
9 that might further enhance their ability to control the
10 impacts of future development.

11 Colorado Springs is in the process of trying
12 to upgrade their drainage criteria manual, and are
13 looking at including things like low impact development
14 requirements wherein filtration is promoted, or reduced
15 impervious surfaces within developments are being
16 considered, all in an attempt to try to replicate
17 existing runoff patterns and mitigate future impacts.

18 Stormwater quality measures are -- are always
19 being looked at and enhanced, and, as you'll hear from
20 Carol Baker a little bit later, there are things like
21 the Fountain Creek Vision Task Force that are coming up
22 with some tremendous ideas that are being looked at by
23 all of the communities within the watershed to try to
24 help address some of the issues associated with Fountain
25 Creek.

1 As you can imagine, water quality is
2 something that was looked at very extensively in the
3 EIS, and the findings of the water quality studies
4 generally were that there were minor impacts associated
5 with SDS, and that in many cases those impacts were
6 actually beneficial -- and -- and the reason for that
7 I'll explain a little bit later -- but, generally, it
8 was because some of the treated wastewater return
9 flows -- that Bruce McCormick talked about meeting the
10 stringent effluent standard -- actually serve to reduce
11 the concentrations of some of the contaminants already
12 in Fountain Creek.

13 Those treatment plants are required to
14 release at applicable stream standards, and, in -- in
15 fact, those standards are intended to assure that all of
16 the uses for that stream can be achieved.

17 And -- and I think it -- a great way of
18 putting that is if all the water in the stream met the
19 standards of the treatment plant effluent, you would be
20 able to have contact recreation, the water would be
21 suitable for agricultural water supplies and all the
22 other intended uses (indicating).

23 So I want to just briefly talk about some of
24 the general water quality trends, and, again, I think
25 the most important one is that the water quality in

1 Fountain Creek is getting better. Colorado Springs has
2 made a number of investments in wastewater treatment
3 plant upgrades, and, as a result of that, over the past
4 20 years there's been substantial reductions in the
5 concentrations of a lot of the typical wastewater
6 components, and -- and they have shown tremendous
7 benefit -- and those have been documented through
8 reductions in the levels of ammonia, phosphorous and
9 other -- other things -- and, then, those improvements
10 serve to help reduce some of those existing contaminants
11 that exist in -- in Fountain Creek.

12 But there are some impairments that remain,
13 and generally those are associated with sources that we
14 can't control, and they include E. coli, salinity and
15 selenium, and -- and I'll talk about each of these in a
16 little bit of detail.

17 I'll start with E. coli. E. coli is a major
18 element in raw wastewater in -- in sewage, and over the
19 years Colorado Springs has made a significant investment
20 in the -- in addressing some of their past sewage spills
21 to make sure that this wastewater doesn't make it into
22 Fountain Creek, and their performance has improved
23 substantially. There haven't been any recent spills in
24 the past two years.

25 Their spill history is among the lowest in

1 the nation for utilities of similar size, and they've
2 been able to accomplish this through a considerable
3 investment of over a hundred 20 million dollars in
4 wastewater and wastewater system improvement since the
5 year 2000. Those improvements include the construction
6 of new wastewater facilities, the -- a substantial
7 investment in the wastewater collection system and the
8 construction of the Fountain Creek Recovery Project, all
9 of which are intended to reduce the in -- the
10 introduction of E. coli in the Fountain Creek.

11 But concentrations of Fountain Creek
12 sometimes remain high, and -- and I want to show you
13 just an example of how these work, and I am going to
14 look at two different situations, one of which is a low
15 flow and the other one is flood flows.

16 Low flows are times when Fountain Creek is
17 largely devoid of runoff -- and a major contributor of
18 E. coli in the Fountain Creek is runoff -- so at times
19 during low flows -- and this is an example, in the
20 winter of '06, where flows in Fountain Creek were pretty
21 low -- and these represent concentrations of E. coli in
22 Fountain Creek that were measured on February 8th of
23 '06 -- and, as you can see here, concentrations are
24 below the stream standard of a hundred 26 all the way
25 down Fountain Creek (indicating). And the Colorado

1 Springs lowest treatment plant is in this area here, so
2 you could see that even below the treatment plant the
3 concentrations are substantially lower than the stream
4 standard (indicating).

5 Now, in contrast, this column over here
6 represents concentrations after a storm event
7 (indicating). These were measured in September of '06
8 after a storm event the day before, and that storm event
9 raised the stream flows to about 500 cfs down in Pueblo,
10 and -- certainly people can't go out and monitor the
11 stream when there's a flood, so they took these samples
12 the next day -- but, as you can see, the concentrations
13 of E. coli remained elevated there above the stream
14 standard, and they really are largely the result of
15 runoff from the watershed, both agricultural runoff and
16 urban runoff from the developed areas in the watershed
17 (indicating).

18 The other constituents of concern are sele --
19 or that I talked about are salinity and selenium, and
20 both of these are naturally-occurring things that --
21 that exist, again, largely in the runoff from the
22 tributary areas of the Fountain Creek. So the average
23 concentrations of salinity here, you -- you -- are --
24 are in the range of 4 -- 350 to 450, and they increase
25 from the northern part of the watershed down as runoff

1 continues to accumulate, because many of these sources
2 are from runoff (indicating).

3 Selenium is another constituent, and the --
4 the pattern here is a little bit different. You can see
5 in the upper part of the watershed the concentrations
6 are generally below the stream standards, but when we
7 get down to the very bottom there's a spike in the
8 concentration of selenium, largely from local natural
9 sources of selenium that entered the stream through
10 runoff in the southern part of the watershed
11 (indicating).

12 The last thing I want to talk about is
13 sediment, and we know sediment's a real important issue.
14 The EIS identified this as a very important issue, and
15 they also acknowledge that it was a very complicated
16 issue. It's been studied extensively, and the
17 conclusions really are that Fountain Creek remains an
18 unstable and dynamic system, it's changing and that it's
19 very variable, and that is that there are areas of the
20 stream where we see degradation here in the red and the
21 orange, and we see aggregation or -- erosion is the
22 degradation process, aggregation is where the material
23 drops out of suspension and builds up in a channel
24 bottom.

25 And, so, you can see here in the blue areas

1 there are areas of deposition mixed amongst the areas of
2 erosion (indicating). It's -- it's a dynamic,
3 complicated system, but, in general terms, what we can
4 say is that generally the areas above Williams Creek are
5 eroding and those downstream of Williams Creek are
6 depositing. That is, more material's eroded from up
7 here than the stream can carry down here, so it gets
8 deposited in the lower end (indicating).

9 And, as I said, this has been the topic of
10 considerable study. The -- the EIS committed a couple
11 of different studies to the -- the issues of sediment
12 and geomorphology, which is the science of streams. The
13 Fountain Creek Watershed Study looked at erosion and
14 sedimentation extensively, and -- and general
15 conclusions were, one, storm flows carry a lot more
16 sediment than base flows, and that's because more water
17 can carry more sediment. In fact, estimates are that
18 during the four days of the 1999 flood, about 10 times
19 as much sediment moved down Fountain Creek as moves in a
20 normal year under just base flow conditions. So the
21 amount of water has an impact on how much sediment
22 moves.

23 And SDS, as we said, results in additional
24 water being in Fountain Creek, and, so, there is more
25 sediment movement as a result of some of the future

1 activities.

2 And what -- what the studies have found is
3 that there's an in -- increased contribution of sediment
4 from the upper part of the watershed that makes it to
5 the lower part of the watershed, and that increased
6 contribution can't necessarily make it all the way out,
7 so there is the potential for an increase in long-term
8 deposition in the lower 20 miles of Fountain Creek.

9 And -- and, again, I think with sediment, as
10 with all of the other impacts that I've talked about so
11 far, they really -- the studies that have been done so
12 far don't include any mitigation measures that could be
13 used to address those impacts, so these really represent
14 the worst-case conditions, and any mitigation that's
15 done in the watershed is likely to reduce those impacts
16 even more.

17 So with that I am going to turn it over to
18 Carol Baker.

19 Are you going to talk at the podium?

20 MS. BAKER: I am going to talk at the podium.

21 Good evening, Honorable Commission --
22 Commissioners, my name is Carol Baker, I am located --
23 my office is at 121 South Tejon, 80903.

24 MR. RASO: And, Miss Baker, were you among
25 the group of witnesses from CSU that were sworn in this

1 evening?

2 MS. BAKER: Yes, sir.

3 MR. RASO: Thank you.

4 MS. BAKER: Thank you so much for having all
5 of us here today, I'm very excited to be able to talk
6 about my favorite topic, which is Fountain Creek.

7 And there's been a lot of activities that
8 have been going around a re -- going on around Fountain
9 Creek over the last several years. It takes regional
10 solutions for a regional problem, and it's very exciting
11 how much headway we've made in recent times. This list
12 shows all the different activities that have been going
13 on.

14 Of course, USGS studies have been going on
15 for over 50 years, we have Stormwater Enterprises in
16 both Pueblo and Colorado Springs. There's the Corps of
17 Engineers' watershed study, which is wrapping up this
18 month. Also, the Fountain Creek Vision Task Force is
19 wrapping up this month as well.

20 Senator Salazar, a couple of years ago, came
21 out with the Crown Jewel recommendations, and we are
22 forming -- we have formed -- there has been a Fountain
23 Creek Foundation that's been formed, and you all will be
24 voting soon -- I think this month -- on a formation of a
25 Fountain Creek District.

1 And, then, the Corridor Master Plan, and I am
2 going to be focusing on the Corridor Master Plan this
3 evening.

4 The Corridor Master Plan was envisioned about
5 two years ago, when an IGA was signed between Colorado
6 Springs and the Lower Arkansas Valley Water Conservancy
7 District. The goal of the plan is to find regional
8 solutions for the bottom 44 miles of Fountain Creek,
9 that's from the southern Colorado Springs city limits
10 down to the Arkansas River (indicating). And each
11 entity has contributed \$300,000 towards the study.

12 Here are the five goals. The first one, most
13 importantly, is to look for how can we reduce flooding,
14 sedimentation and erosion, and improve water quality in
15 Fountain Creek; how can we create healthy ecosystems,
16 sustain productive agricultural land, and lay out a
17 trail from Colorado Springs to Pueblo and gain public
18 and private support. So not only do we want to make
19 some great plans to be done, but make sure that those
20 plans don't just sit on the shelf, that they actually
21 are implemented.

22 This slide shows -- when we originally
23 started this project there -- we did a helicopter tour
24 of Fountain Creek, the full 44 miles, and we were very
25 happy to see that there's a lot of Fountain Creek that

1 looks like this, it's a very healthy stretch of Fountain
2 Creek (indicating). This one is -- happens to be in
3 southern El Paso County, and this section of Fountain
4 Creek has remained stable through all the changes that
5 have gone on upstream, and the reason is that Mother
6 Nature is very actively at work.

7 The first thing that you see is the -- the
8 creek is very sinuous or curvy, when water runs downhill
9 it goes faster the straighter it is, and -- just like a
10 skier going downhill, will be going at a dangerous speed
11 at the bottom of a hill if they point and go straight
12 down as opposed to taking curves, which is the more
13 sensible thing that usually the older skiers do, the
14 younger ones like to go straight down.

15 And this -- that's what Mother Nature's doing
16 right here with the curving, is slowing down the creek
17 (indicating).

18 In addition, since there has been no
19 encroachment from any activities, development or farming
20 upon the creek, there's a nice, wide floodplain.

21 And when the -- there is flooding, the water
22 goes up on the banks, spreads out along this floodplain
23 and slows down (indicating).

24 As well, there is natural riprap, which is
25 all this vegetation you see (indicating). So as it --

1 which further slows down the creek, the roots stabilize
2 the banks. So that's what good looks like.

3 Here's what bad looks like on the left side.
4 This creek -- this is a -- a picture's of it on the side
5 (indicating). You can see that the creek was
6 straightened upstream of this big nose that you see in
7 the picture here, and in straight English it -- again,
8 it's the little kid going down the ski slope, gets to
9 the end, and here's probably me standing at the bottom
10 of the hill getting smashed, and all the energy
11 dissipates right there (indicating).

12 What we tried to do -- or what we are -- have
13 designed in our Corridor Master Plan is how can we
14 duplicate those good things we saw -- see in Mother
15 Nature? So for this we have designed adding sinuosity
16 or curviness back into the creek.

17 Additionally -- thank you -- we have
18 envisioned putting wetlands into this area, and I'll
19 talk about this specific site a little bit later on.
20 The wetlands not only slow the creek down during
21 flooding, but also improve water quality as the water
22 filters through it.

23 And, then, side detention areas to
24 captivate -- or to capture water during -- I want to
25 make sure I say that right -- we're not capturing it,

1 we're retaining it, not detaining; is that right?

2 MR. ROBBINS: (Nods head.)

3 MS. BAKER: Thank you.

4 And, so, those are the -- the applications we
5 used here (indicating).

6 When we looked at the 44 miles of creek we
7 found that 3.1 miles of that 44-mile stretch looked like
8 this (indicating). It's -- this is very active erosion
9 going on. There has not been measurements made of
10 erosion going on in Fountain Creek, how much is actually
11 going down the creek at any one time, but in some basins
12 as much as 75 percent of the sediment that moves
13 downstream comes from bank erosion just like this
14 (indicating). So in addressing this 3.1 miles there
15 would be a -- a rapid decrease in the amount of sediment
16 moving downstream.

17 So we have looked at how can this be done,
18 what kind of designs can be done that would be
19 acceptable to the Corps of Engineers. We have worked
20 with the Corps and come up with some designs in our
21 demonstration projects, we'll be showing how that can be
22 done.

23 Farmers and landowners along Fountain Creek
24 can then apply to NRCS to get assistance to do the same
25 kind of thing along their property.

1 I talked a little bit about the wetlands and
2 side detention, or, as we like to call them, "mini dams"
3 along Fountain Creek. These reduce flooding, improve
4 water quality, reduce erosion and sedimentation.

5 These curve -- these charts on the right show
6 what the flow in Fountain Creek was in early September
7 when we had a flood event in northern El Paso County and
8 in the City of Colorado Springs, the top one shows at
9 Security what the flow rates were -- and it's a little
10 small -- but this is 11,000 cfs (indicating). That's
11 how much water was actually in the creek at Security.
12 Down in Pueblo the level was 4,000 cfs, that was the
13 peak.

14 And the reason that there's a reduction
15 between these two points was because of the natural
16 wetlands and side detention that already exists.

17 So we have looked to identify, where we can,
18 additional wetlands and side detention, and for this
19 amount we can reduce the flows in Fountain Creek 10,000
20 cfs for four hours. Very impressive.

21 We want to make sure, as we go through this
22 process, that we get lots of input from lots of people,
23 because one thing we find is that more brains come up
24 with better solutions. So we've gone to all these
25 groups -- Vision Task Force, the Corps, landowners and

1 elected officials -- we've shown them what we've been
2 working on, and we've gotten some great input and we've
3 incorporated it into the plan.

4 The first place that we would like to
5 actually start putting things on the ground is through
6 demonstration projects. We've identified four locations
7 for demonstration projects, and they're shown here
8 from -- on the Fountain Creek watershed map
9 (indicating). All of these locations will be accessible
10 to the public. They'll all be unique, but they'll have
11 a common theme, they'll be teaching people about the
12 watershed and to care for their watershed. There will
13 be unique activities at each location, and we believe
14 that it will invite a lot of tourism into the area.
15 People will come bird watching, hiking, biking, being
16 actually in the water.

17 So I am going to go through briefly -- you
18 all -- a lot of you already have seen the Eco-Fit and
19 the third location, so I'll go briefly over those in --
20 a little bit more in detail the two you have not seen.

21 This is the Eco-Fit Environmental Center,
22 it's about a 40-acre site along Fountain Creek at the
23 very southern end of Colorado Springs, it's south of --
24 or -- excuse me -- east of I-25, the World Arena is
25 right on the west side, and it will have opportunity for

1 kids, and families alike, to come and explore some
2 newly-developed wetlands, also to look and see how
3 stormwater can be controlled.

4 And this developer right here is going to be
5 doing an industrial park that does low impact
6 development, so that will be a great place to see that
7 (indicating).

8 Second one, Clear Spring Ranch Environmental
9 Center. This location is directly in between -- or
10 right in the middle between Colorado Springs and Pueblo.
11 This park is about a thousand acres, it's owned by
12 Colorado Springs Utilities. This is the one I was
13 showing you the big nose before, which is located down
14 on this -- this end (indicating). We're looking at
15 adding a lot of sinuosity to the creek. This will
16 display every single thing that we have identified for
17 improving Fountain Creek, so the sinuosity
18 (indicating) . . .

19 There's been over a hundred acres of wetlands
20 identified in this area.

21 Additionally, we're looking at putting in a
22 fish ladder at the north end of our site where there's
23 diversion right now. There are two fish that are rare
24 in this part of the -- rare fish, and they happen to be
25 in this part of the creek. There has never been fish

1 passage designed for these small fish. They're about
2 this big (indicating). One's the Flathead Chub and the
3 one -- the other one's the Arkansas Darter.

4 They have studied the Arkansas Darter --
5 Arkansas Darter, and it can fit -- it can jump pretty
6 well for a little guy; but the Flathead Chub is kind of
7 a weenie for a little fish, so it doesn't jump as far
8 (indicating). We don't know how much it can jump, but
9 we're doing some studies to figure that out so we can
10 design this.

11 Once this is done in this location, that same
12 design can be duplicated up and down the creek. So it's
13 a very exciting project.

14 Excuse me.

15 Oh, wait, one more thing. I really like this
16 one.

17 Thank you.

18 There has -- have -- are a lot of deer and
19 elk that happen to get killed on I-25 in this reach, so
20 where Fountain Creek crosses under, we're also looking
21 at having a crossing under the highway to protect the
22 animals (indicating).

23 Okay, thanks.

24 Here's the Fountain Creek Environmental
25 Stewardship Center in Pueblo County.

1 That last one, by the way, was three miles
2 along the creek.

3 This is a mile along the creek, it's at
4 Pueblo Spring Ranch, and there's a lot of neat stuff
5 here. There's already some beaver dams here that -- on
6 a tributary into Fountain Creek, there's some
7 opportunities for bank -- fixing bank erosion. We
8 envision having some tours where people can look at all
9 the cool stuff in here. It's a very exciting project.

10 And the one at -- the southernmost one -- we
11 showed this to City Council last night -- Confluence
12 Park in Pueblo (indicating). This park will be an
13 amenity from 8th Street down through the Arkansas River,
14 be a showpiece for restoration.

15 Some of you, I know, have been up to Denver
16 and seen what's been done up there at the confluence,
17 and we envision a similar thing here. Really bring
18 people to the creek, as all these projects would do.

19 It ties the East Side neighborhood to
20 Fountain Creek. And we -- we've also talked to the
21 planning department and gotten their input on this, and
22 we have incorporated that in. We presented this to the
23 lower East Side folks, they are very excited about it,
24 they really want to give some input to it, so we're
25 working on putting together a process to get their

1 input.

2 I'm going to do three slides on this one
3 'cause it's so exciting.

4 This is a picture of the -- the trail that
5 goes along as it exists today, there's big riprap that
6 really prevents anyone from enjoying the natural beauty
7 of Fountain Creek, and, then, this li -- slopes off on
8 the back side over here (indicating). There's no
9 vegetation here because there's some contamination
10 that's left from -- from an old railroad (indicating).

11 So what we envision is -- this look here is
12 the streamside systems, a -- a widget from that, and
13 this is going to be placed in Fountain Creek, one like
14 it -- the money from CWBC should be awarded in March of
15 this year to do this -- it picks up sediment, takes it
16 to the banks (indicating).

17 So what we'd like to do is take the sediment
18 that comes from here, put it on top of this riprap and,
19 then, fill this in in the back to make it more level
20 (indicating).

21 So it invites the public to come to the
22 creek, it invite -- and here's a picture at the bottom
23 that shows what it would look like (indicating).

24 So we would be able to use the sediment from
25 the creek.

1 And another exciting element of this is that
2 we'd take the solids from the wastewater treatment
3 plant -- they've done some testing, they've done
4 composting of these solids, and they are safe to use for
5 vegetation, so that would be put on top of the
6 sediment -- or the sediment that's pulled out, and,
7 then, it could be vegetated. And, so, that's what it
8 looks like (indicating).

9 Another great thing about this is that it
10 fortifies the levees going through Pueblo and it
11 improves the levee capacity as well, because we're
12 pulling down the sediment that's built up in Fountain
13 Creek.

14 We're about 14 months through with our
15 Corridor Master Planning work, we have a full two years,
16 so another 10 months. We've done most of the conceptual
17 stuff that I presented here, we've also started to
18 looking -- looking for funding.

19 This is a list -- a list of entities that have
20 said, "Gee, we would like to support that" (indicating).

21 And in our last 10 months that's what we're
22 going to be working on, is getting some funding to make
23 these things happen. And I predict we'll be doing some
24 of this starting out on the next year actually doing
25 things on the ground.

1 Thank you.

2 MR. FREDELL: Mr. Chairman and Board of
3 County Commissioners, I'm John Fredell, I'm the Project
4 Director to the Southern Delivery System, my address is
5 121 South Tejon, and the zip code's 80903.

6 MR. RASO: John, were you -- you were among
7 the group of witnesses sworn at the commencement of the
8 hearing?

9 MR. FREDELL: I was.

10 MR. RASO: Thank you.

11 MR. FREDELL: If I was sitting in one of your
12 chairs I would ask the question, "What's in this for
13 Pueblo West?", and I -- I would like to spend the next
14 few minutes answering that question from the perspective
15 of benefits that we've identified, and they really fall
16 into four main categories, benefits to Pueblo West,
17 economic benefits to Pueblo County, Pueblo Flow
18 Management Program benefits and, then, improvements to
19 Fountain Creek.

20 I want to start by talking about benefits to
21 Pueblo West. And initially you have to realize, really,
22 that Pueblo West only participates in this proposed
23 action -- they would not participate if we actually
24 built from Fremont County.

25 And what -- what does it really do for Pueblo

1 West? It expands their water delivery system, like it
2 does for all the project partners; it provides
3 redundancy, again a benefit that all the project
4 partners are really looking forward to; and, then, it
5 provides an opportunity for Pueblo West to come off of
6 the North Outlet Works. Their existing pipeline
7 actually utilizes the South Outlet Works.

8 Southern Delivery System is a big
9 construction project, it's over a billion dollars, and
10 what that really means in all of our communities is
11 jobs. That's the bottom line. A hundred \$72 million
12 worth of construction of the project will occur in
13 Pueblo County, \$600 million in Phase I between Pueblo
14 County and El Paso County. Again, that means jobs for
15 local citizens here, as well as expenditures for goods
16 and services for the project, and, then, the essentials
17 for those employees that are coming into the community
18 buying goods and services, gasoline and lodging, et
19 cetera.

20 Next I want to talk for a minute about the
21 benefits of the Pueblo Flow Management Program, and they
22 really break down into two categories, and the one is
23 the flow program protects flow below Pueblo Dam. It
24 benefits the kayak course by maintaining that flow, as
25 well as the Legacy Project and other -- other

1 recreational opportunities like fishing along the river.

2 It also protects in-basin water users. As
3 you know, an IGA -- actually, two IGAs in 2004
4 established the program, and it limits those entities
5 that signed the project from taking additional water out
6 of the Arkansas Basin, and that's important to both of
7 our communities.

8 I want to talk a little bit about Fountain
9 Creek improvements. You heard a lot of the bright spots
10 that Carol talked about that are really going on along
11 Fountain Creek. We want to be
12 environmentally-responsible with this project, and the
13 first reason for that is it's the right thing to do.
14 And, as you heard Carol say, there's a lot going on
15 already.

16 Now, we're really talking about two
17 different, very separate regulatory processes for
18 mitigation for Southern Delivery, and I want to talk
19 about those separately.

20 First of all, I want to talk about NEPA and
21 what we're doing through the EIS process to develop
22 mitigation, and talk about those mitigations at -- at a
23 fairly high level, but with some of them really get down
24 to some of the detail as well; and, then, I want to talk
25 about the 1041 permitting process, because it's very

1 clear that there will need to be additional mitigation
2 for SDS through that process.

3 Now, the real key to the EIS process is this
4 bottom line at the top of the page here (indicating).
5 The preferred alternative has got to be built in a
6 manner consistent with the Final Environmental Impact
7 Statement, that's the bottom line, it's enforceable
8 upon -- upon the project partners that we follow through
9 with the mitigation outlined in that document.

10 And it's really broken down into a number of
11 different categories. The initial ones are really what
12 I consider environmental categories, surface water,
13 vegetation, wildlife, recreation, wetlands, streambank
14 and channel stability, water quality; and, then, there
15 are a number of others. I really intend to talk about
16 these, I'm not going to talk a lot about noise and
17 vibrations and hazardous materials and all the other
18 things that are lumped in there (indicating).

19 Now, I want to talk about these categories
20 individually and what we're going to do as project
21 participants to address these different mitigation
22 areas.

23 The first one's surface water, and as part of
24 the Final EIS we will continue our participation in the
25 upper park voluntary Flow Management Program, which

1 benefits the flows in the Upper Arkansas River, and,
2 secondly, with the preferred alternative we will
3 continue participation in the Pueblo Flow Management
4 Program that I spoke about a minute ago.

5 In terms of vegetation -- and Bruce Spiller
6 covered a lot of this -- a lot of the impacts here will
7 come through construction. We'll initially survey for
8 protected species of plants prior to construction, we'll
9 replace mature trees that will be damaged through
10 construction, we'll monitor revegetation and
11 reestablishment of that vegetation, and, then, we'll
12 have to control weeds, as well as we revegetate it to
13 make sure that you aren't left with a weed patch.

14 Now, additionally, we'll file an annual
15 report with the Bureau that basically says how we're
16 doing with regard to these various mitigations,
17 including vegetation, vegetation mitigation.

18 Now, in terms of recreation, we'll -- as
19 Bruce also said -- affect some parts, and, as he said,
20 we'll maintain detours for trail closures so that people
21 can continue to use those trails even during
22 construction, and we will go in and mitigate impacts,
23 we'll restore any impacts that we have to develop parks.

24 The next few slides address mitigation that
25 we're still defining in a process with the Army Corps

1 of -- Corps of Engineers, with Reclamation, the EPA and
2 the Colorado Division of Wildlife. Now, some of these
3 are further along than others, and I'll point that out
4 as we go.

5 The first one I talk -- I want to talk about
6 is wetlands, and our strategy is really threefold, the
7 three first bullets.

8 The first one is avoid impacts to wetlands
9 when possible. And an example of this would be the
10 change that we made in the preferred alternative to
11 change our terminal storage reservoir from Jimmy Camp
12 Creek Reservoir to Upper Williams Creek. That was done
13 in part to avoid wetlands and other environmental
14 impacts.

15 The second strategy is to minimize impacts if
16 we can avoid them, and that's done by minimizing the
17 footprint that we need for construction.

18 And, then, the final leg is to mitigate
19 impacts that occur during construction, actually go in
20 and revegetate it or whatever it takes to repair that
21 wetland to its current -- or its previous state.

22 Now, the exciting part is the next bullet,
23 and that really has to do with creation of new wetlands.
24 We are going to impact some wetlands with the project,
25 and we intend to fully mitigate those impacts.

1 Now, as you can see here -- I got stuck with
2 the less pretty slide, Carol gets all the pretty ones --
3 and this is actually a picture of Clear Spring Ranch, an
4 area that she talked about improvements on, and this is
5 slightly different because -- and slightly less
6 developed because this goes beyond the concept plan, and
7 we're actually trying to design how we would create
8 wetlands in this area (indicating).

9 The whole idea is to use about a four-mile
10 stretch of the river -- and this doesn't show the entire
11 course that we're actually going to cover, there's an
12 additional slide -- but where it gives you the exact
13 idea of what it is we're trying to do.

14 And, again, why Clear Spring Ranch? There
15 are a couple of reasons. One is its location. It's on
16 property that City of Colorado Springs already controls,
17 so that we can provide for additional access to this
18 property for people to enjoy public access; and, then,
19 it was identified in the Fountain Creek Watershed --
20 Watershed Study, as well as the Fountain Creek Corridor
21 Master Plan that Carol talked about, as a high priority
22 to actually address wetlands.

23 What would we do here? You see these brown
24 areas here (indicating)? Those would be areas where we
25 would actually create on-channel wetlands. You can see

1 the channel of the creek running here, so there would be
2 a wetland created (indicating).

3 And this is another (indicating).

4 Then these other areas show areas where we
5 could potentially create off-channel wetlands.

6 So this is the focus of our study for
7 wetlands right now in terms of an area that really
8 appears to need to be addressed and is a high priority
9 area, and -- as Carol pointed out -- is about halfway
10 between Colorado Springs and Pueblo, so, again, it's
11 going to have a high impact on water quality when we can
12 make those improvements on that reach.

13 Now, another really exciting thing that we're
14 working on is a partnership with CDOT. We have talked
15 with CDOT on a number of occasions, and what they would
16 like to do is find a place to be able to bank wetlands
17 mitigation. What they need is to partner with the
18 property to do it, we can do that. We would like to
19 partner with them and be able to use additional
20 resources to impact more area, create more wetlands in
21 this area working in conjunction with them, that way we
22 can parlay the investment that we'll make through the
23 NEPA process to greatly increase the number of wetlands
24 we could build there (indicating). So we are really
25 working on that and -- and hope that comes to fruition.

1 Now, two other things that we are very
2 focused on in the NEPA process in terms of mitigation
3 are stream management channel stability. Again, you can
4 see -- the same slide -- we're talking about the same
5 area (indicating). There are a number of areas that we
6 can actually address in this four miles, as Carol
7 pointed out, to actually improve Fountain Creek
8 dramatically.

9 What would we do? We would increase stream
10 curves, the sinuosity; we'd also do bank stabilization.

11 And, then, this third bullet would probably
12 fall outside of Clear Spring Ranch (indicating). What
13 we would like to do is implement a project to control
14 sediment and work basically on sediment removal.
15 Currently we're looking for a site to do that, and what
16 we've identified to date should occur further down
17 Fountain Creek towards Pueblo, maybe in Pueblo, to be
18 able to have the greatest impact. That will be part of
19 our mitigation for the project.

20 Then in terms of water quality, we'll develop
21 a comprehensive water quality monitoring program and,
22 then, an adaptive management program to go with that so
23 that we can act upon water quality changes that we see
24 through the process.

25 Now, it's important to note that we're

1 planning to begin any water quality monitoring early in
2 the process. Generally when we start construction we
3 plan to begin water quality monitoring, so we'll have
4 about a three-year baseline by the time construction's
5 done to know, you know, what water quality impacts there
6 are from the project.

7 Now, additional mitigation we're going to --
8 we are involved in is related to aquatic life. Again,
9 we'll do a -- a -- develop a monitoring program, and
10 we're working towards that right now for all of Fountain
11 Creek from the Colorado Springs city limits basically to
12 the confluence and, then, on down the Arkansas River
13 between Pueblo Dam and Las Animas Gauge.

14 And, again, if there are impacts to aquatic
15 life, then we'll develop measures to deal with those.

16 Now, we're taking great steps to consider
17 wildlife. We're preparing to submit a mitigation
18 plan -- it's actually a fish and wildlife mitigation
19 plan -- to Colorado Wildlife Division, and as part of
20 that we're also going to evaluate opportunities to
21 improve angling, boating recreation on Lake Henry, Lake
22 Meredith and Holbrook Reservoir.

23 The wildlife mitigation actually continues on
24 the next page, and, as I said, it's -- it's very
25 comprehensive. I'm not going to bore you with all of

1 the details, but you can see there we've talked about
2 revegetating habitat.

3 We're going to conduct surveys for raptors,
4 migratory birds all the way down to -- you can see the
5 last one, "Replace nesting habitat for Lewis
6 woodpecker", that we could actually affect with the
7 project, and install wildlife crossovers along the
8 excavation so that wildlife can move back and forth
9 while we're actually building.

10 Now, I would like to talk for a minute about
11 1041 mitigation, and it's clear that the Staff Report
12 that's been developed by Pueblo County Staff and their
13 consultant is very comprehensive and very well done, in
14 my opinion. It makes it very clear that 1041 mitigation
15 and NEPA is totally separate, they're not linked, and I
16 think that's important to point out. They really look
17 at -- the report looks at four categories of
18 mitigation -- and these are my words, not the Staff
19 Report's, but this is how I broke them down -- there's
20 really mitigation related to infrastructure, and that
21 has to do with repairing roads, taking care of traffic,
22 all those kinds of things that we need to do when we --
23 when we construct the project.

24 Now, the -- the second one is really
25 environmental, and I see -- as I'm sure you do -- the

1 major focus there is probably going to be Fountain
2 Creek, and that's probably the focus and where we can
3 have the most benefit.

4 Then we have operational mitigation
5 potentially in terms of how the project operates, the
6 stream flows, that sort of thing.

7 And, then, socioeconomic, and these are
8 focused around land acquisition and some of the other
9 activities that we will be involved in.

10 Now, the recommendation in the Staff Report
11 is that staff work with the Applicant, the mitigation
12 should be monetary, the amount and details should be
13 negotiated with the Applicant, and, basically, work out
14 the details of this mitigation to make sure that we
15 cover the areas that we should cover.

16 Now, we're going to have some differences of
17 opinion I'm sure, but we've dealt with working
18 relationships with your staff and your consultant for a
19 number of months here, we've had a great relationship to
20 date, they've shown tremendous expertise and
21 professionalism, and we're confident that we can develop
22 these mitigations together if that's what you want us to
23 do.

24 And I want to tell you, from my perspective,
25 our staff's ready to get started on this.

1 At this point I would like to hear your
2 questions and we will try to address all of them.

3 And, Mr. Chairman, if -- if you don't mind, I
4 think I'll take my seat while we do that. I'm not
5 expecting a lot of questions, but just so that I can sit
6 down to take those, if that's all right with you.

7 COMMISSIONER NUNEZ: That's fine.

8 MR. RASO: Thank you.

9 MR. FREDELL: Thank you.

10 MR. RASO: I take it that that concludes,
11 John, the presentation of the Applicant, at least to
12 this juncture in the hearings?

13 MR. FREDELL: It does.

14 MR. RASO: Thank you.

15 MR. FREDELL: Thank you.

16 MR. RASO: At this time we can certainly
17 entertain questions from the Board, but as -- I think as
18 I indicated in the proposed agenda, I think our Board
19 wanted to hear what we've heard tonight from CSU, but
20 they also want to now hear from our staff and our
21 consultant -- consultants that assisted our staff, and,
22 then, I think they will look at both presentations and
23 get into questions most likely -- maybe tonight, maybe
24 at the start of the next hearing, or -- or perhaps even
25 at a -- at a subsequent hearing.

1 So at this time I think we would call upon
2 the presentation of our -- of Pueblo County's -- excuse
3 me -- Pueblo County Staff Report.

4 COMMISSIONER NUNEZ: Thank you.

5 I think for -- for purposes of bio, we will
6 take a 5- to 10-minute break right now. We will take a
7 bio break now, okay?

8 (A break was taken from 8:00 p.m. until 8:10
9 p.m.)

10 COMMISSIONER NUNEZ: We will now resume the
11 hearing, and at this time we will again turn the agenda
12 over to the County Attorney, Mr. Raso.

13 MR. RASO: Thank you, Commissioner.

14 Before we move to the Pueblo County Staff
15 presentation, Bruce, would you like to submit a CD of
16 your PowerPoint presentation for the record?

17 MR. SPILLER: We've got both a hard
18 copy --

19 MR. RASO: Oh, you -- and the CD?

20 MR. SPILLER: -- and a CD. The CD contains
21 the movies, the hard copy, obviously, does not.

22 MR. RASO: Okay.

23 MR. SPILLER: And, so, we've got the
24 presentation and the PDF of the PowerPoint, and the
25 brief movies we showed on the CD.

1 MR. RASO: Okay, unless there's an objection
2 I would like to combine those into one exhibit, and if
3 we could, for purposes of our numbering, label this
4 Exhibit 4-A.

5 (Exhibit 4-A was marked for identification.)

6 MS. KOVACICH: This is 4-A?

7 MR. RASO: 4-A. Yes, this will be 4-A.

8 MR. KOGOVSEK: Gary?

9 MR. RASO: Yes.

10 MR. KOGOVSEK: It's 5.

11 MR. RASO: Well, we've already done some
12 other stuff. This will be Exhibit 4-A.

13 Thank you.

14 I have some ad -- some exhibits which precede
15 our Staff Report that I would like to introduce for
16 inclusion in the record. I -- certainly if there's any
17 objection we'll hear that before they finally go in.

18 I believe all these have been provided to the
19 Applicant prior to today's hearing, but certainly if we
20 get to anything that hasn't, we'll make sure they get
21 it.

22 What I would ask to be marked as Exhibit 5 is
23 a letter from Kim Headley to Mr. John Fredell, and this
24 was the determination on the request for a Finding of No
25 Significant Impact, and I would be -- ask that that be

1 labeled Exhibit 5.

2 (Exhibit 5 was marked for identification.)

3 MR. RASO: The -- Exhibit 6 is the Notice of
4 the -- Mr. Headley, as the Administrator -- his
5 determination on a FONSI, and this was published --
6 which is required by our regulations -- this was
7 published in The Pueblo Chieftain, it is a one-page
8 exhibit, Exhibit 6 (indicating).

9 (Exhibit 6 was marked for identification.)

10 MR. RASO: Exhibit 7 is a letter to John
11 Fredell, the Project Director for SDS, from Kim Headley,
12 dated October 24th, 2008, and this was a determination,
13 under our regulations, that the application was due a
14 Certificate of Completeness.

15 (Exhibit 7 was marked for identification.)

16 MR. RASO: Exhibit 8 is a Statement of
17 Qualifications from Banks and Gesso, LLC, and they are
18 consultants retained by Pueblo County to conduct and
19 write up the Staff Review on -- that we'll submit as the
20 next exhibit. That will be Exhibit 8.

21 (Exhibit 8 was marked for identification.)

22 MR. RASO: The -- Exhibit 9 is the Staff
23 Comments prepared by Banks and Gesso on the Southern
24 Delivery System 1041 Application. There is in the
25 attachments -- I believe it's Attachment I, or perhaps

1 it's even later -- there's a bibliography of items that
2 they -- studies, other reports that they looked at and
3 cite in their -- in their -- body of their report.

4 The CD, which is attached, actually has a
5 full presentation of any report or study that's cited in
6 the body of their main Staff Report, so I would ask that
7 the CD, which accompanies this Staff Comments Report, be
8 made a part of the record and labeled Exhibit 9.

9 (Exhibit 9 was marked for identification.)

10 MR. RASO: As Exhibit 10 we have a Mem --
11 Memorandum to the Board of County Commissioners from
12 Paul Banks, at Banks and Gesso, and this is an Addendum
13 to the Staff Report which we just submitted as Exhibit
14 9, consists of four pages, and we -- like I say, this
15 has also been given to the Applicant.

16 (Exhibit 10 was marked for identification.)

17 MR. RASO: And, finally, we have Exhibit 11,
18 which was the -- a Memorandum from the El Paso County
19 Public Services Department, Tim Wocken as its Director,
20 and he was among the -- the many persons who were given
21 an opportunity to review this application and make
22 comments, he did submit specific written comments. So
23 we would like to make that Exhibit 11.

24 (Exhibit 11 was marked for identification.)

25 MR. RASO: That brings us on our agenda to

1 the presentation by Pueblo County Staff. Pueblo County
2 Staff here is represented by Banks and Gesso, Mr. Paul
3 Banks.

4 So, Paul, if you would like to start out.

5 MR. BANKS: Good evening, Commissioners. My
6 name is Paul Banks, my company is Banks and Gesso;
7 business address, 720 Kipling Street, Lakewood, Colorado
8 80215.

9 MR. RASO: And, Paul, were you among the
10 group of witnesses that was sworn at the commencement of
11 these proceedings?

12 MR. BANKS: I was.

13 MR. RASO: Thank you. Go ahead.

14 MR. BANKS: I would like to start tonight and
15 tell you just a little bit about my company and about
16 myself. We specialize in land-use entitlements, and
17 work all across the State of Colorado; and, further, our
18 specialty is in industrial land uses -- sand and gravel
19 mines, rock quarries, cement plants, asphalt plants,
20 concrete plants, we've done a power plant, transmission
21 lines -- so that is our specialty in life, land-use
22 entitlement/industrial uses.

23 My personal background is that I have a
24 Master's degree in geology from Boston College, and I
25 have been working professionally in Colorado for over 30

1 years.

2 With me tonight also is Alex Schatz. Alex
3 has a degree in landscape architecture, is a licensed
4 landscape architect in the state of Colorado. In fact,
5 he holds License Number 2. He fought for Number 1, but
6 didn't get it.

7 He also has a law degree from the University
8 of Colorado.

9 And I would like to point out that in his
10 capacity with my company he works as a land planner, a
11 landscape architect and a project manager, he does not
12 practice law.

13 One other thing, in the late '70s and early
14 '80s I was employed by the Jefferson County, Colorado
15 government, and my time was split between the planning
16 department and what was then called the "House Bill 1041
17 Coordinator", 'cause that Bill had just passed in 1974
18 and I was hired in 1975.

19 I created and presented to the Board their
20 Geologic Hazard Overlay Zone District, their Flood Plain
21 Overlay Zone District; and the commissioners at that
22 time also assigned me to be their technical liasion on
23 the Two Forks Dam and Reservoir EIS and the Rocky Flats
24 Nuclear Weapon Plant closure EIS.

25 What did we do to prepare the Staff Comments?

1 We reviewed multiple documents, I'm estimating somewhere
2 in the vicinity of 20,000 pages of documents, some
3 submitted by the Applicant and some not, but that were
4 publicly available and relevant to this project, and
5 that's the reason for that bibliography that Gary
6 mentioned.

7 We also collaborated with your staff, Kim
8 Headley and Jeff Woeber, Greg Severance, Gary Raso --

9 THE COURT REPORTER: Excuse me? The last
10 part? What was the last part? The last few names?

11 MR. BANKS: Gary Raso, Ray Petros, Dan
12 Kogovsek (indicating).

13 Met with them, discussed the comments and
14 the -- the application.

15 And we also met on several occasions with the
16 Applicant themselves.

17 The goal of the Staff Comments is to compare
18 them and determine compliance with your Code, with your
19 County Code, specifically Chapters 17.148, 17.164 and
20 17.172, which is the areas and activities of state
21 interest referred to as the "1041 Regulations".

22 It is important to note, though, that you
23 adopted those regulations under both House Bill 1041 and
24 House Bill 1034 and their resulting statutes, and the
25 reason I say that is that House Bill 1034 gives you a

1 broad range of environmental powers to -- to regulate
2 land use.

3 One other thing in terms of the Staff
4 Comments and compliance with your Code is we mentioned
5 that SDS has to comply with the National Environmental
6 Policy Act -- NEPA -- in terms of the Bureau of
7 Reclamation, your 1041 Regulations are separate and
8 distinct, they are not linked to one another. In fact,
9 the approval criteria and the scope in the areas of
10 interest of your 1041 Regs can be broader than the NEPA
11 requirements, and, as a result of that, the same
12 evidence presented can result in a different judgment.
13 The Bureau can reach a judgment on impacts and
14 mitigation different than what you do because of those
15 parallel forms of regulations. Furthermore, the -- your
16 judgment of impacts and mitigation may differ from the
17 Bureau, and that does not necessarily mean the Bureau's
18 interpretation is incorrect, 'cause they are distinct
19 regulatory lines of authority.

20 Under the public record, in addition to the
21 notice information that Gary provided, I would also like
22 to mention that the County, through Colorado Springs,
23 through the Applicant, not only mailed letters that were
24 mentioned before, but mailed letters to landowners along
25 Fountain Creek -- mailed the notice to the landowners

1 along Fountain Creek and, also, to Midway Ranches, a
2 subdivision in the extreme northern part of your county.

3 Staff Recommendations. We -- I think Mr.
4 Fredell mentioned -- we are not currently in a position
5 to recommend approval; however, our recommendation is
6 that you direct staff to work with the Applicant to
7 create concrete, enforceable mitigation language for the
8 project.

9 The Applicant has submitted mitigation in the
10 1041 Application -- mitigation suggestions, and, also,
11 has provided us with a list of what the Bureau of
12 Reclamation may require for mitigation; however, two
13 things, the language I think needs to be tidied up so
14 it's clear and enforceable, and there are areas of
15 mitigation that they did not address.

16 So that's the fundamental rec --
17 recommendation, assign staff and your attorneys to work
18 with them to come back to you with a list of -- of that
19 mitigation language and -- I'll speak to this a little
20 bit later -- the enforcement mechanism that you could
21 use to do that.

22 At this point I would like to -- Don, do you
23 have that fired up over there?

24 I would like to go over the framework of the
25 mitigation, at least in general, which would be

1 subsequently fleshed out and created in detail, and the
2 categories are as follows.

3 Don, would you go to the . . .

4 Lake Pueblo Water Levels. SDS can and will
5 lower the levels on Lake Pueblo. The Applicant's
6 analysis thinks a maximum -- their project -- a maximum
7 of 19 to 20 feet, cumulative impacts can lower even
8 further of the people withdrawing water from the
9 reservoir.

10 In discussions with the Applicant they
11 mentioned, and we agreed, that you could not identify a
12 single reason or user for lowering the levels in the
13 lake, this climate is multiple entities that draw the
14 water out of it; however, our -- our goal there is
15 to -- to construct the terminal storage reservoir in El
16 Paso County soon so that it could be filled at times
17 when Lake Pueblo had enough water and, then, they could
18 withdraw it from the terminal storage reservoir. So
19 that's -- that's kind of a concept there.

20 It's not clear to me from the application the
21 timing of the construction of the terminal storage
22 reservoir.

23 Also I would like to make a correction. I
24 mentioned swim beach, I meant shore line rec --
25 recreation. So the impacts that a declining water level

1 in Lake Pueblo could cause are impacts on shore line
2 recreation and the boat ramps.

3 And let me mention, too, it's not clear to
4 me -- and we -- perhaps we can get clarification
5 subsequently -- that the Bureau absolutely prohibits
6 lowering that water below the inactive pool level
7 (indicating). It may be true, I just don't know.

8 Secondly, the structural integrity of the
9 dam. The -- some of the comments -- or one of the
10 comments, anyway, in the DEIS mentioned a couple of
11 reports -- and I believe they were prepared by the
12 Bureau -- that expressed some concern about the dam
13 itself and its structural integrity, so we felt it would
14 be useful for the Board to get some certification or
15 warrant from either the state engineer office of
16 Colorado or the Bureau of Reclamation that the
17 construction proposed in and around the dam would not
18 affect the integrity of the dam.

19 In discussions with the Applicant they told
20 me that the Colorado State Engineer would have no
21 jurisdiction over a federal dam -- which may or may not
22 be true, it probably is -- but that certainly the Bureau
23 of Reclamation would, so I guess our recommendation
24 would be -- and the other thing the Applicant mentioned
25 is they wouldn't proceed with this project and/or issue

1 a final EIS and approval if they felt that the
2 structural integrity of the dam was imperiled; however,
3 I think it might be beneficial to get something in
4 writing from the Bureau stating that for your benefit
5 and reliance.

6 The next item, Early Construction of the
7 North River Outlet Works. As you know, that was not in
8 the original 1041 Application, that was a subsequent
9 change or decision made by the Applicant to -- to not
10 rely on the -- on the joint-use manifold, but rather
11 initially build and rely on that North River Outlet
12 Works. We think that would be a good thing to get as a
13 condition or as a mitigation because it would relieve
14 the concern about excess capacity on the joint-use
15 manifold, the multiple users and people who rely on the
16 joint-use manifold.

17 And I don't think the Applicant would have
18 any problem with that. They mentioned tonight they
19 would build it early.

20 Next item.

21 Reduce Flows on the Arkansas River. The SDS
22 project will reduce the flows in the river downstream
23 from the dam. They mentioned tonight the Low Flow
24 Agreement, it's not clear to us whether you -- whether
25 Pueblo County would be in a position to enforce any

1 existing or future Low Flow Management Plans or IGAs,
2 and we think that might be important to do.

3 We also asked some questions that we would
4 like to have clarified on the Low Flow Management Plan
5 in terms of wet, dry and average years, and what it
6 would mean to the river during those -- those periods.
7 In other words, if -- if there's an IGA on flow
8 management in the river between Pueblo Board of Water
9 Works and Colorado Springs, could you all enforce that
10 to the benefit of the river? I'm -- I'm not clear on
11 that, but I think it's our recommendation that you might
12 take the position to do so.

13 Fountain Creek Impacts. We -- it is our
14 opinion that SDS will have impacts on Fountain Creek,
15 and those impacts are related to increased base flows
16 and runoff from the new development that would be made
17 possible by SDS.

18 Now, the Applicant told you tonight that they
19 feel they can manage and control runoff from new
20 development through new drainage regulations, a low
21 impact development, Stormwater Enterprise funds;
22 however, I don't believe this Board could -- could
23 enforce -- could require the enactment of new drainage
24 regulations in another jurisdiction or enforce them, so
25 I don't believe we should rely on that, in other words,

1 rely on those statements reducing the flows from new
2 development that will be made possible by SDS.

3 So that -- that's one of the many reasons --
4 and Alex will be speaking later -- why we do believe
5 there will be impacts on Fountain Creek.

6 Why monetary mitigation? Several reasons.
7 There are numerous unfunded recommendations for the
8 improvement of Fountain Creek as you well know, you've
9 heard many of them tonight, and those are very -- and
10 cumulatively, if you add up the costs to implement
11 those, are very, very expensive.

12 Now, Colorado Springs, the Applicant, should
13 not and cannot mitigate the historic problems on
14 Fountain Creek, but should for the SDS impacts, and we
15 believe it should be monetary for that reason.

16 Also, there's a precedent that's been set
17 with Fremont County. Their application -- their SDS
18 application to Fremont County has an IGA which mentions
19 monetary mitigation paid to Fremont County to offset the
20 impacts of the SDS project in Fremont County.

21 Another point, too, is -- from my reading of
22 the costs of the various alternatives -- construction of
23 this project in Pueblo County is somewhere around a
24 hundred and fifty million to \$200 million less expensive
25 than the next most costly alternative, so building it

1 here results in a -- in a monetary savings to the
2 Applicant, and, yet, many of the alternatives could
3 result in return flows or increased flows in Fountain
4 Creek.

5 Next.

6 Pipeline Construction Impacts. The Applicant
7 discussed that at length tonight. The -- they do have
8 it -- they do touch on it in the 1041 Application, but,
9 as I mentioned before, we would like to put that into
10 very clear, concise, enforceable language. One thing I
11 think we have to keep in mind down the road is we're all
12 gone, there's a new planning department, new
13 enforcement, these things I think need to be crystal
14 clear as to -- as to how they could be enforced.

15 And, also, there was some things I didn't
16 hear mentioned tonight that I think we heard at the open
17 house in Pueblo West, which is, for example, capping the
18 ends of open pipe at the end of the workday so kids or
19 pets or whatever can't -- can't crawl in there and that
20 kind of thing. These are all very standard construction
21 techniques, I am sure the Applicant would have no
22 problem reducing them to enforceable mitigation
23 criteria.

24 Impacts to County Roads. Your Public Works
25 Department has given us a Memo, which is an attachment

1 to the Staff Comments, and I will go over that in more
2 detail after I'm done with this -- this master list, so
3 to speak (indicating).

4 Next category is Environmental and Cultural
5 Resource Impacts. These are our wetlands, endangered
6 species, sensitive plant communities, historical and
7 archeological sites that might be encountered during
8 construction, and your regulations give you the
9 authority to regulate these; however, I suppose there's
10 an option that you could defer to other agencies who
11 have the authority to regulate these -- U.S. Fish and
12 Wildlife Service, for example, the CDOW, the State
13 Health Department -- in terms of discharge permits.

14 With respect to cultural resource impacts,
15 the Applicant has what's called a "Programmatic
16 Agreement" between them and the various agencies that
17 regulate historic archeological and paleontological
18 resources, and that has procedures and impact mitigation
19 and resource recovery provisions in it, it's our
20 recommendation that they execute that, and implement.

21 The question I guess you would have to deal
22 with, do you want it to be one of your terms and
23 conditions so you would also have enforcement authority
24 over these things? And we can discuss that later.

25 But I am trying to make the distinction

1 between you being in a position of enforcing some of
2 these things, or relying on or deferring to other
3 entities who have that enforcement authority.

4 And I talked a little bit with Gary about
5 that.

6 The next item, Property Tax Consequences.
7 The Applicant has stated that this project would have
8 limited impact on property tax revenue both to the
9 County and to Pueblo West, and that -- that's entirely
10 possibly correct; however, some land would be taken off
11 the property tax rolls. It is -- the Applicant did
12 mention to me that a 100-foot easement on private
13 property may not take the -- that property off the tax
14 rolls because it's an easement and it's not going into
15 government ownership, I'm not quite clear on that; and,
16 then, there was the issue brought up at the Pueblo
17 West -- some of the Pueblo West open houses, a
18 landowner, you know, saying, "If I got a hundred feet I
19 can't use in my backyard and I have to pay taxes on
20 that, I don't like it."

21 So I'm not recommending that this impact be
22 mitigated, but I think if the Board so chooses it might
23 be interesting to know what kind of dollar or property
24 tax impact might be incurred here.

25 The next item.

1 Securing Private Property. The -- the
2 Applicant has been very good at this in terms of
3 contacting the landowners along the route who would
4 either have an easement, a fee simple sale or -- or,
5 ultimately, condemnation. They have contacted them,
6 they have talked to them.

7 The Applicant has committed to using the
8 power of eminent domain as a very last resort in this --
9 in this case.

10 And they also have -- we had recommended that
11 your property owners who may be affected have no
12 out-of-pocket costs as a result of this project, and the
13 Applicant -- I discussed with them, and we want to
14 clarify what that means is the cost of appraisals, title
15 work, any closing costs, the costs of transactions would
16 be borne by the Applicant and not your constituents
17 (indicating).

18 The next slide, please.

19 The Public Works Department has -- has given
20 us a memo, and there is a map in another exhibit listing
21 your county roads, and this is a summary of what they
22 have requested.

23 The first sentence, please.

24 Apply for excavation permits within County
25 right-of-way.

1 Next.

2 Apply for access permits onto a county road.

3 So think of the easement -- the hundred-foot
4 easement, and there's a county road where they would
5 turn off to get into the construction area and create a
6 staging area and, then, come back onto a county road
7 (indicating). Your Public Works Department wants access
8 permits issued to accomplish that.

9 Next.

10 The Applicant has submitted a haul route
11 plan, and the haul route plan shows how the heavy trucks
12 and the construction equipment would get from the state
13 highway system onto your county roads to the
14 construction site, and Public Works would like that haul
15 route to remain as shown in the submittal; however, I
16 should point out the Public Works wants the right to
17 review the final construction plans and may modify
18 slightly some of these provisions that they have now.

19 Next one, Don.

20 They have requested the Applicant submit a
21 traffic control plan through the construction period on
22 your roads.

23 Next.

24 The -- the current memo or requirement of
25 Public Works requests an Intergovernmental Agreement for

1 the reconstruction and maintenance of your county roads.
2 I talked to the Applicant and they were a little
3 concerned about that because there is already an
4 Intergovernmental Agreement between Pueblo County and
5 Pueblo West concerning roads, and felt that there may be
6 some -- some concern about that.

7 However, in discussions with your Public
8 Works Department what they want is a enforceable
9 commitment to comply with these recommended conditions.
10 And I guess it may or may not take the form of an IGA,
11 but the -- but the criteria is an enforceable
12 commitment.

13 Next.

14 They also mentioned Intergovernmental
15 Agreement for use of the staging areas within the
16 easement, that's also subject to the same comment I gave
17 to you. When -- when the Applicant creates a staging
18 area and parks vehicles and puts pipes in there and uses
19 land and so forth, the Public Works wants an enforceable
20 commitment in some form for the use of that land for
21 that purpose.

22 Next.

23 They would request that stormwater management
24 plans be submitted and approved by the Public Works
25 Department.

1 Next.

2 Blasting. The Applicant doesn't think they
3 will have to blast for the construction of this -- of
4 this pipeline; however, your Public Works Department has
5 noted there are some areas of hard rock in Pueblo West,
6 for example, that may require blasting, and should that
7 be so Public Works has requested in advance a plan that
8 they can review and approve for blasting.

9 Next one.

10 Drainage Plans for Blowoff Valves. Some of
11 these valves release water from the pipeline if they
12 have to empty it out for maintenance or repair, and it
13 would -- the water would come out and go into the
14 drainage ways. Public Works would like to see a
15 drainage plan for that discharge, whether it might be
16 part of erosion protection or some limitation of volume
17 of discharge or whatever.

18 Next.

19 Public Works would like to see no
20 unreasonable prohibition of future roads and utilities
21 across the easement. The Applicant has stated they do
22 not want any parallel -- excuse me -- parallel utilities
23 in their easement, but utilities that may cross it
24 are -- are okay.

25 So I think what Public Works is saying here

1 is if we need a future road that is not currently
2 contemplated but built across that easement, or a
3 utility line of some kind across that easement, we would
4 like no unreasonable prohibition of the ability to do
5 that.

6 Next.

7 This is what I mentioned earlier. The -- the
8 construction plans and the alignment and the haul route
9 plans and so forth right now are in preliminary
10 engineering design, final plans will be created, Public
11 Works would like to review those and may amend some of
12 these comments or come up with some additional issues.

13 Next.

14 Other recommendations that we have made. We
15 would recommend that an amendment to the 1041 Permit
16 Application be filed if water from this project goes to
17 any entity other than the currently listed participants.
18 The rationale for this is that the impact of such
19 delivery of water to others has not been addressed in
20 this application.

21 Next.

22 COMMISSIONER CHOSTNER: Say that again, Paul,
23 I'm not sure I understand that.

24 MR. BANKS: There are four participants
25 involved, Springs, Fountain, Security and Pueblo West,

1 what we're saying is if -- if the Applicant delivered
2 water to some -- sold, leased or delivered water to some
3 other entity, the impacts of that delivery and use are
4 not covered in this 1041 Application, you would not have
5 had the benefit of knowing those impacts, so, very
6 simply, if they do that, we would suggest an amendment
7 to the 1041 Application so you could judge those
8 impacts.

9 Similarly, if -- the current application does
10 not contemplate the enlargement of Lake Pueblo, if that
11 becomes necessary in the future we would recommend an
12 amendment to the 1041 Application for exactly the same
13 rationale, the impacts of such a -- an enlargement have
14 not been addressed in this application.

15 Next.

16 Implement the Project According to the Plans.
17 That's self-explanatory.

18 Next, Don.

19 Obtain Flood Hazard Development Permits Prior
20 to Construction in Flood Plains. At this point we think
21 you have three FEMA flood plains under County
22 jurisdiction -- the Arkansas River, Wildhorse Creek and
23 possibly Dry Creek -- it's a fairly standard condition
24 requirement.

25 Next.

1 Provide Copies of All Necessary Permits.

2 There is a host of permits that the Applicant has to
3 obtain, and we feel that within 60 days of obtaining
4 those, submitting them to the County for the County
5 files would be appropriate.

6 Next.

7 The -- the project -- as the Applicant
8 mentioned, the project is going to require a new
9 substation and new overhead transmission lines. Your
10 regulations would require a 1041 Application for those
11 facilities if the power lines were over 115 kilo
12 volts -- kv -- we have been informed by Black Hills
13 Energy that it would be below that, so even at that,
14 even if it didn't require a 1041 Application, it would
15 require a Use By Review under your Code in the S1
16 District. So the recommendation is if it falls into the
17 1041, apply for a 1041 Permit for those facilities; if
18 it doesn't, apply for a Use By Review for those
19 facilities.

20 Next.

21 We would recommend -- the application that --
22 that was submitted contains a draft of the Programmatic
23 Agreement governing impacts to cultural resources. As
24 of a couple of weeks ago, when I talked to the
25 Applicant, it was not -- it had not been executed, it

1 would be certainly our recommendation that as a
2 condition that be executed and implemented.

3 The Applicant relies on something called
4 "adaptive management", which is monitoring and
5 mitigation. The monitoring, for example, impacts the
6 Fountain Creek. If something requires a change in -- in
7 the -- in the process or -- or the way -- the way the
8 project works or mitigation in the creek, then they
9 would then do that, that's fine, but we would request a
10 little bit more detail on adaptive management.

11 For example, when we represent a private
12 client -- for -- for example, a mining permit with the
13 state -- we do submit monitoring and mitigation plans,
14 but it's spelled out, "Here's the monitoring, here's the
15 threshold or the trigger that would require mitigation,
16 and here are some mitigation measures in increasing
17 order of severity that we would require" (indicating).

18 So the adaptive management on the face of it
19 is good, we would like a little bit more detail on
20 what -- what that means, what exactly that constitutes.

21 Next, Don.

22 Enforcement. I've talked with your
23 attorneys, and, obviously, enforcement is an important
24 part of this, and you will need a mechanism of
25 enforcement, and I think there are some options.

1 The first one is a Resolution with
2 Conditions. That's a fairly standard -- I assume you
3 pass resolutions all the time with conditions of
4 approval.

5 The second one is Development Agreement. A
6 lot of jurisdictions have what's called a "Development
7 Agreement", which is essentially entered into between
8 the Applicant and the county government, and contains
9 all the terms and conditions of any approval.

10 Third option is an Intergovernmental
11 Agreement, and I think -- next sentence -- I think as
12 part of this recommendation that we've made to you
13 that -- that your staff work with the Applicant on
14 mitigation, that part of that should be coming back to
15 you with a recommendation on an appropriate enforcement
16 mechanism.

17 Next, please.

18 Compliance Reviews. There are -- there --
19 there will be a -- a diligence period where -- where the
20 Applicant will be letting out contracts and -- and
21 setting up the construction project, there will be a
22 construction period where you might want to look at
23 compliance reviews, and, then, lastly, there will be
24 ongoing compliance with the terms and conditions of any
25 approval that you may have.

1 It is quite common across the state in
2 jurisdictions to require a periodic at some routine --
3 you know, some routine period of time for you to hold a
4 compliance review, or delegate your staff or others to
5 hold a compliance review with any terms and conditions
6 that you apply to the project.

7 Next, please.

8 Your Code allows you to request a financial
9 warranty to -- to guarantee that the project is built
10 and implemented according to the plans and the
11 conditions. The Applicant has not proposed that, we're
12 not necessarily recommending it, but it is quite common
13 and you are allowed to do so.

14 For example, for road work you do \$20,000
15 worth of digging up of a county road, you have a \$20,000
16 financial warranty to guarantee its replacement.

17 That's something that we will work with
18 Public Works Department and the Applicant on whether you
19 feel it is necessary or not.

20 Next category, Zoning and Land Use. Your --
21 the zoned categories that are affected by and adjacent
22 to this project are S1, A1, A3, A4, B4, R4 and R5,
23 commercial and residential districts primarily.

24 Pueblo Regional Development Plan. We have
25 found that with appropriate mitigation and appropriate

1 terms and conditions it can comply with the Pueblo
2 Regional Development Plan.

3 Construction Time Frame. Your -- the Code --
4 well, the Applicant has stated that the construction
5 time frame is 2009 to 2012, and in that three-year
6 period they could be building various parts of it
7 simultaneously, so they start in one place and continue
8 along the line -- they could be building a reservoir in
9 El Paso County, building things at the dam, building
10 parts of the pipeline, but that's their construction
11 period (indicating). Now, your Code -- or Code says
12 that construction must start within one year -- or
13 dili -- diligence towards that construction must start
14 in one year.

15 The Applicant hasn't requested an extension
16 of that time frame, but the Board may consi -- consider
17 some sort of a time frame or an extended time frame at
18 which the permit would expire were there no construction
19 or no diligence toward starting that construction. In
20 other words, you wouldn't want 5 or 10 years to go by,
21 no construction is started, nothing has happened, and
22 have the permit still be valid. And I think we can work
23 on that and present a recommendation to you on that.

24 For example, many jurisdictions have a -- a
25 three-year vesting period. You get approval for a

1 project, if you don't build it, if you don't start
2 building it within three years, you'll lose it.

3 (Reviewed documents.)

4 A -- Agency Referrals. We -- let me flip
5 back here (indicating).

6 (Reviewed documents.)

7 Kim Headley sent out a request for comments
8 to 78 entities -- and that list of who was requested
9 is -- is in the Staff Comments -- we've received, to
10 date -- not including the one that we heard about
11 tonight -- one, two, three -- six -- six letters, and
12 I'll just briefly summarize them.

13 Turkey Creek Conservation District sent a
14 letter requesting denial, and if it wasn't denied they
15 wanted -- they requested compensation for damage to
16 lands caused by the project.

17 That's not a recommendation we're making,
18 it's a summary of what their comment was.

19 Pueblo County Public Works Department, we
20 just mentioned what they had said.

21 El Paso County sent a letter of comment, but
22 it primarily pertained to construction aspects in Pueblo
23 County, and they went on to say that they have -- they
24 have a local land-use process there by which they will
25 judge this project, so I am not sure there is anything

1 you have to respond to to El Paso County's comments,
2 because they would govern it themselves involving
3 construction in their own county.

4 The Rocky Mountain Environmental Labor
5 Coalition and the Sierra Club sent a letter of comment
6 which was primarily comments on the Supplemental In --
7 Information Report issued by the Bureau, but they asked
8 it to be entered into your record, and it primarily
9 identified what they felt were impacts that the Bureau
10 didn't identify but should.

11 An attorney by the name of "Sandy McDougall"
12 submitted comments. Basically had stated that as a
13 result of a -- of a litigation that he had apparently
14 lost on behalf of some landowners along Fountain Creek,
15 the courts determined that Colorado Springs could not be
16 held responsible for damage to lands because they didn't
17 follow the drainage plans or implement the drainage
18 plans -- I don't -- I don't quite understand the legal
19 decision -- however, the conclusion of the letter was
20 that your regula -- your regulatory authority was -- was
21 kind of the -- the last resort to regulate impacts to
22 Fountain Creek.

23 And, lastly, The Pueblo Chieftain submitted a
24 letter of comments focused primarily on what they felt
25 were impacts to the county in general, and, quite

1 specifically, impacts to Fountain Creek.

2 (Reviewed documents.)

3 With that I would like Alex to talk -- Alex
4 Schatz to talk in a little bit more detail about the
5 approval criteria. Your regulations have numerous -- we
6 think we counted in excess of 40 approval criteria
7 against which you would judge this project to make your
8 decision.

9 And I will try to encourage him to be brief
10 'cause I know it's been a long day and a long evening
11 for the Board.

12 MR. SCHATZ: Thank you, Paul.

13 Alex Schatz, with Banks and Gesso, 720
14 Kipling Street in Lakewood, Colorado 80215.

15 MR. RASO: And, Alex, were you among those
16 witnesses sworn at the commencement of this evening's
17 proceedings?

18 MR. SCHATZ: Yes, I was.

19 MR. RASO: Thank you.

20 MR. SCHATZ: Just by way of introduction,
21 there are -- I appreciate Paul's introduction of my
22 credentials -- there are some familiar aspects of this
23 project, not just through my history with Banks and
24 Gesso, but I also started my career as a landscape
25 architect doing flood control projects, demonstration

1 projects specifically for urban runoff under Section 319
2 of the Clean Water Act, which deals with nonpoint source
3 pollution. So I have a long history with some of the
4 issues you see here tonight.

5 And, of course, I am going to be the one to
6 blame for the long meeting, right? I get left holding
7 the bag here at 9 p.m., and I will try to be brief
8 and -- and respect your time. I -- I appreciate your
9 attention.

10 I'm here to explain why to do the mitigation,
11 what are the impacts. The -- the quick answer, of
12 course, to why to do mitigation is there are impacts,
13 the long answer is very, very long.

14 And I do have more slides than -- than Paul
15 does, but I'm going to -- you will see the way we laid
16 them out they scroll out individually and, then, they
17 start to come at you page-by-page, which will simulate
18 for you, if you haven't already looked at the record,
19 the -- the review process. It -- it comes at you very
20 quickly, and I will try to be brief.

21 First slide, please.

22 I won't -- if you can bring up the first
23 point.

24 I won't go over what Paul's gone over before.
25 This is a 1041 Review with 1034 powers implicitly part

1 of it.

2 Next point.

3 And, of course, the distinction between this
4 process and the NEPA process has also been made for you.

5 And, of course, one of the -- the main
6 differences that our review focused on is what's
7 happening to Pueblo County, what are the impacts that
8 side of the county line, because that is really the
9 point of the 1041 Regulations, that is not a point of
10 the -- of the EIS process, that project looked at the
11 project as a whole.

12 Next slide, please.

13 So there are 44 -- I have the magic total for
14 you -- criteria; and I will hand it to your clerk, just
15 to remind you if you need it in a convenient format,
16 what those review criteria are (indicating).

17 Next point.

18 There are 15 criteria under Chapter 17.164,
19 I'll refer to those, as needed, as "164". You'll find
20 that they are letters when I refer to them in the
21 comments, A, B, C, D, those criteria.

22 And, then, next point.

23 The Sec -- the Chapter 17.172 are numbers,
24 and there are 29 of those.

25 Believe it or not, I will try to lay out for

1 you how we came to the conclusions about what mitigation
2 would be appropriate by -- by going over those in
3 clusters of -- of less to more not controversial, but
4 complex and definitely needing mitigation.

5 So with that bring up the next couple.

6 You will note at the end of the Section -- or
7 the Chapter 172 regulations there are also some
8 guidelines, and the handout is in front of you.

9 Next point.

10 The Applicant has the burden of proof in this
11 case, of course, I just want to make that point because
12 the Board will find the facts in this case and the
13 Applicant will need to comply with all those criteria.

14 Our recommendation is subject to your
15 questioning and -- and whatever you may see fit to ask
16 of the Applicant.

17 Next point.

18 So my plan -- next two points -- for review
19 of this is to quickly review all of the criteria, but
20 really tonight highlight major issues. I've used
21 shorthand in my presentation points here for some of the
22 criteria, I'm not going to phrase them in the full
23 sentences that you see in your regulations, and
24 sometimes I even turn -- avoid a negative, for example,
25 and -- to maintain a positive. Your review -- our

1 review is, of course, made on the literal wording of
2 that, but for convenience tonight and the -- just the
3 rubric of looking at this it's sometimes easier to
4 shorten it.

5 So with that, next line.

6 There are a -- a list of criteria with which
7 we are in general agreement with the Applicant, and it's
8 easy with many of those because they're not associated
9 with any sort of mitigation, they -- they don't produce
10 the type of impact that you need to mitigate, it is a
11 threshold type requirement in your regulations.

12 Next point.

13 The Staff Report is not a limit on your
14 discretion, you can determine that something I say we're
15 in general agreement, you're not in agreement. These
16 are threshold criteria that you have to look at.

17 So first one of these is the need for the
18 project. Is this project needed? There is a -- a great
19 deal of evidence that's been submitted by the Applicant
20 concerning water planning, projections on demand, those
21 are criteria A-27 and 29. Generally speaking, you can,
22 you know, mince words in terms of the planning horizon,
23 how far out should you look, what kind of assumptions
24 are you making, but we do generally agree with the
25 Applicant that there is a need for this project to

1 supply the participating communities.

2 Next point.

3 Another criteria is that the Applicant will
4 be able to obtain all permits, approvals, land rights
5 and interests in land to make the project happen.
6 That's criteria 0 and criteria 1.

7 You will see that there's a lot of
8 duplication -- not exact duplication, but a lot of these
9 are covered conceptually by both your 164 and your 172
10 Regulations.

11 Again, there are many, many approvals for
12 permits and land rights that need to be acquired for
13 this project, but the amount of effort that this
14 Applicant has put in, and the record that they
15 submitted, tend to support their compliance with that
16 criteria.

17 Next point.

18 The Applicant's expertise and technical
19 feasibility are criteria 4 and 5 respectively. We do
20 not debate that, and if you would like to look into that
21 threshold requirement I commend you to Appendix A of the
22 1041 Applications, the detailed Feasibility Study that
23 the Applicant produced.

24 Next point.

25 Criterion F is essentially, again, the rubric

1 here to avoid creating conflicting service, overlapping
2 districts, inefficiencies that might be associated with
3 a project that was ill-conceived, not conceived in a
4 larger context.

5 Here, of course, you have multiple
6 jurisdictions cooperating, we don't see a great deal
7 of -- of debate there. Again, subject to your
8 discretion.

9 One note, Pueblo West is participating in
10 this as a -- a user of the -- end user of the water, the
11 application does not cover other aspects of the Metro
12 District's service, so if they were to expand
13 geographically that would require a separate process,
14 separate application; if they were to do something
15 outside of the scope of this, like discharge into the
16 Pueblo Res -- Reservoir possibly in the future we are
17 not making any determination on that, it's simply not
18 within the scope of this application.

19 Next point.

20 This one appears here because the criterion J
21 and 6 are phrased risks to the project from natural
22 hazards. We're certainly aware that there's some
23 concern about flooding, but note that the criteria talk
24 about the -- is the project, is the pipeline placed at
25 risk by natural hazards? Does the pipeline cross a

1 geologic fault? Does it -- will it get washed out by
2 the Fountain Creek? The evidence on that specific
3 criteria is pretty clear, the -- the project is not in
4 any specific danger due to natural hazards.

5 And I will, of course, cover below the issue
6 of flooding and other impacts associated -- generated by
7 the project.

8 Next point.

9 Paul talked briefly about the archeological,
10 paleontological -- that's the biggest words I'll use --
11 resources, and the Programmatic Agreement under the EIS
12 is really the way that is resolved; otherwise, there is
13 actually very little data in the record because that
14 type of information, that survey, is confidential to
15 protect those resources. So that process has -- has
16 worked here.

17 The next point.

18 Hazardous Materials, Contain Hazardous
19 Materials. The record on this point is specific to the
20 construction process -- it is not really about the way
21 the criteria's written and the way the record was
22 produced by the Applicant, not really about incidental
23 events, not about do you mobilize Mercury in the
24 watershed because of this, that's covered under another
25 criteria -- this one we feel, fairly speaking, the

1 Applicant has demonstrated that the construction process
2 will not release hazardous materials.

3 Next slide.

4 So I got a question at the office, "What is a
5 minor but significant issue?" And my definition of that
6 is, is simply something where it's one or two points
7 under the criteria. It's not complex, it's not
8 something that I need to go on for a long time, there's
9 maybe one or two points, but you need to make a
10 fact-finding judgment as a Board on these, and -- next
11 point -- most of them have been covered by our
12 mitigation recommendations. In fact, I -- I would
13 gander that all of them are.

14 Next point.

15 Orderly Water and Sewer Development.

16 Next two points.

17 There's not a lot of information in the
18 record about what's going on in El Paso County, and
19 you've got to recognize that three of the four
20 participants are El Paso County, so though there isn't a
21 lot of information to say, "Yes, this is part of an
22 orderly water and sewer development", it's not part of
23 the record here, that -- that is occurring in the
24 background. So we don't see a big issue with criteria
25 B, again, subject to your fact-finding.

1 Next point. And the next two points there as
2 well.

3 "So will this generate" -- the criteria
4 reads, "Will this generate growth that's incompatible
5 with the financial capacity of -- of the utility?"
6 There is a large cost to this project, of course, and
7 the other concern that was mentioned in the Staff Report
8 is the taxpayer/ratepayer climate. That vacillates -- I
9 think that can be fairly said -- within the service
10 area.

11 But the Applicant pointed out the ballot
12 issue this year -- in fact, a couple of them --
13 supported the efforts of the utilities in general in
14 Colorado Springs to continue their efforts. So it is a
15 minor concern.

16 And we did also, in the Addendum, mention
17 that -- in that Appendix A of the 1041 Application --
18 there is a great deal of information about Colorado
19 Springs Utilities' financial health, and they are highly
20 rated in terms of their bonds.

21 Next point. Next two points after that as
22 well.

23 Is this consistent with adoptive plans of the
24 County? That's a couple of criteria, 1 and 3. Your
25 Comprehensive Plan, of course, is very thorough, it

1 talks about recreational interests, water and
2 environmental quality, those need to be maintained,
3 enhanced, and there's a vision to that effect. In
4 general, we feel that conditions will address those
5 concerns.

6 Next slide.

7 Criteria now talks about the best alternative
8 needed for water supply.

9 Next two points under that.

10 The other options have been gone over in some
11 detail tonight. The Fremont County Highway 115
12 alternative would have the same general -- I would just
13 like to point out it had the same general impacts to
14 Fountain Creek, but does not allow for this Board to
15 have any voice essentially in what controls will occur
16 there, so that is somewhat problematic.

17 Of course, the other primary point of
18 discussion is the downstream intake, that has some
19 issues that were also discussed previously.

20 And, then, the third alternative that's been
21 talked about -- back up on -- on the next -- on that
22 point L -- is conservation, and that's -- and that's
23 occurring in Colorado Springs Utilities in parallel with
24 this, and probably realistically cannot be talked about
25 as an alternative, but I wanted to note that for your

1 consideration.

2 And, of course, the other concern about
3 looking at alternatives and opening it up to an -- an
4 endless universe that's not well-defined by the 1041
5 process is that there is the Flow Management Program in
6 place today, and that assumes that the SDS will be
7 approved in, substantially, the alignment that we're
8 talking about tonight.

9 Next point.

10 Criterion M and 10 talk about avoiding
11 economic impacts. The Applicant would appreciate me to
12 note that they have talked about some benefits. There
13 is, during construction phase, very likely to be some
14 benefit to the construction industry in Pueblo County.

15 Next two points.

16 In terms of impacts, the concerns are
17 enumerated right in those criteria, they include
18 recreation as a part of the Pueblo County economy,
19 agriculture, livestock and the property tax base.

20 Paul's covered that to some extent.

21 Again, we feel conditions can cover that.

22 Next point, and the two after that.

23 Criteria 2 is that impacts -- impairments to
24 property rights should be avoided. You have, in fact --
25 another after that, one more -- three different sets of

1 property rights that are of concern. Direct-take
2 issues, of course, to properties along the alignment
3 that will need to be acquired or encumbered with an
4 easement for this; construction inconveniences, such as
5 blocked access or times of day when it will be hard to,
6 you know, fully use a property within the corridor; and,
7 then, the impacts of properties on the Fountain Creek.
8 Again, we have discussed some mitigation measures with
9 regard to these.

10 Next slide, please.

11 Avoid Un -- Undue Financial Burden.

12 I think I have three points under this, if
13 you would bring those up, please.

14 This is really related to the criteria right
15 above, impairment of property rights. If you impair
16 property rights that is some sort of financial burden
17 typically, so that finding could be made.

18 In terms of the effect on -- on Pueblo West,
19 just like to note that there is going to be a rate
20 adjustment necessary in Pueblo West, but that rate
21 adjustment is likely to be needed one way or another
22 because it is near capacity right now in terms of the
23 wall of water that it needs to be providing to that
24 community.

25 And, then, just for the record we need to

1 note that there may be an effect on junior water users
2 as a result of the conditional rights that would be
3 exercised by Colorado Springs. That's discussed in more
4 detail in the Staff Report.

5 But there is really no reason why this would
6 be a significant financial burden on Pueblo County. I
7 will be happy to answer questions about that at the
8 appropriate time if you have them.

9 Next point. And three under this.

10 There are two criterion related to efficiency
11 and conservation, there's a -- a limited presentation in
12 the 1041 Application -- I won't belabor this point --
13 but they talked about the efficiency of the -- the
14 motors that run the pumps. That -- that's not,
15 obviously, as far as one might go in a project of this
16 scale, we might be interested in hearing a little bit
17 more about that in -- in a future presentation. It can
18 be said, though, that this generally improves the water
19 yield for the participants, it's efficient in that
20 regard, and the goal is really to eliminate waste. We
21 don't see any reason, given the mit -- mitigation that
22 we have discussed tonight, that you would find
23 negatively on this, subject, of course, to your further
24 investigation.

25 Next slide.

1 Preserving Visual Quality. There's really
2 one issue here because the infrastructure is
3 underground, and that is the Juniper Pump Station. You
4 saw a very detailed presentation from the Applicant, and
5 I don't think we need to discuss it.

6 Next point. And the three under that.

7 See, it's coming at you faster.

8 Ecological Effects. There are three criteria
9 related to that wetland and riparian areas, there is the
10 Fountain Creek fringe that we are concerned about
11 generally, there was a big list provided by the
12 Applicant in their presentation of -- of species that
13 inhabit that or could inhabit that, the potential for
14 some restoration there; and, of course, there's the open
15 cut on the Arkansas River if the joint-use manifold is
16 built in terms of wetland and riparian areas. Those are
17 minor impacts, I think they can be mitigated.

18 In terms of wildlife, the major issue to --
19 to bring up is fisheries, and I do discuss under the
20 water quality criteria below a little bit more about
21 that.

22 In terms of plants -- which is criteria 19 --
23 there's some habitat on Walker Ranch that may be of
24 concern, just regionally speaking there are some species
25 located there. The Applicant does not feel that their

1 alignment affects those, but there are some issues of
2 concern. Again, we feel that the mitigation process,
3 performing appropriate studies and -- and having an
4 adaptive process in place may be sufficient to deal with
5 that concern.

6 Next point, and two after that.

7 Groundwater and Aquifer Recharge are related,
8 criteria 16 and 28. Our analysis fo -- focused on
9 pumping effects with criteria 16, that was a separate
10 binder in the DEIS. There's a little bit of cumulative
11 effect that make downstream related to Fountain pumping
12 in the long-run, but that is not likely to affect
13 groundwater quality, it's not likely to affect wells as
14 far away from that pumping activity.

15 In terms of aquifer recharge, there's limited
16 analysis in the application package, but it's related
17 to -- the concern is related to surface water quality
18 primarily, so I'll just ask you to pay attention when I
19 speak to that.

20 Next line.

21 So the major issues, typically multiple areas
22 of concern or multiple things that need to be studied
23 under each criterion.

24 Next.

25 The sub -- the mitigation for these would be

1 substantial.

2 And next.

3 Some further study may be required. Like I
4 said when I began, parsing the impact at the county line
5 is not an easy thing to do, especially given that the
6 EIS documentation didn't have that mission in place, so
7 you can appreciate the complexity of -- of the review
8 that you're looking at tonight.

9 Next slide.

10 Criterion G is notable because it
11 specifically requires mitigation. It requires
12 mitigation of, basically, all environmental act --
13 impacts and, then, it lists a few of specific concern,
14 those are right up there for you to take a look at,
15 agricultural productivity, aquatic life, water quality
16 and, then, flow conditions; and, then, there are a host
17 of small -- quote, unquote -- "unavoidable impacts" the
18 DEIS discusses, and the Applicant did develop some
19 suggested mitigation measures from that standpoint.

20 Our focus here is on Pueblo County, and in
21 relation to criterion G Paul discussed the mitigation
22 measures we're talking about; and, then, the specific
23 points of environmental impact are covered in our review
24 in other areas.

25 The next slide.

1 Criterion H is another broad one. It's --
2 it's -- and 24 as well -- basically about cost benefit.
3 Your Code requires a finding, under criterion H, that
4 the proposed activity has value to the County, and under
5 24 that it has benefits to the County. So keep that in
6 mind those -- that portion of the presentation by the
7 Applicant is very relevant to your review.

8 The way those criteria are -- are phrased you
9 must also account for opportunity costs, demands on
10 resources in the County, we believe that those are
11 reconciled with conditions in a mitigation package to be
12 developed in cooperation with the Applicant.

13 Next slide. Or next point, I guess I missed
14 that.

15 Criterion 8 pre -- prevents interference with
16 local government services. There are four points that
17 I've listed here -- they're not really related to each
18 other, they're related to the criteria Paul discussed --
19 road impacts during the construction and, of course,
20 there is a haul route that's going to be not just where
21 the cut or the boring occurs to cross Pueblo County
22 roads, but also roads that may be impacted by trucks
23 with materials that are coming to and from the
24 construction project. So that aspect of Paul's
25 discussion are very important from the standpoint of

1 this criterion.

2 If the, I should say, joint-use manifold is
3 the only way that water is drawn to SDS there is a
4 potential that the capacity of that could be reached and
5 exceed such that the various municipalities and other
6 entities with rights to it would be in conflict with one
7 another, so that's a concern.

8 There's a concern that there may be
9 emergencies during construction related to attractive
10 nuisance, that kind of thing, the Applicant has covered
11 that in their presentation, and we believe that that's
12 covered by some mitigation that we are suggesting as
13 well.

14 And, then, other utilities in and around the
15 corridor, meaning that if I -- the Fountain Valley
16 conduit that runs along the alignment through Pueblo
17 West that this will join was not an option for this
18 pipeline, not just because of engineering but -- but
19 potentially -- and -- and when you ask the Applicant,
20 "Why don't you go over where it looks like there's" --
21 if you looked at their slide -- "a lot of room between
22 these power lines?", they said, "Well, you -- you can't
23 ask these utilities to join each other, you can't ask
24 them to give up their rights in an easement."

25 So the concern is that we're -- we're taking

1 more and more ground here, and we need to make sure that
2 the easements are not exclusive of future uses that are
3 justified and can be accommodated in the corridor.

4 Next slide.

5 And, then, I guess that's coming out
6 separately. It's supposed to come faster and faster.

7 Avoid Recreational Impacts. This is a major
8 issue, again, for some distinct reasons. There's
9 cross-references in the other criteria, but the Lake
10 Pueblo issue, Paul talked at some length about that.
11 Again, it's not just about the state park but other
12 areas upstream, the shore line extends upstream and,
13 also, downstream, where I note the Flow Management
14 Program protects some recreational interests today; and,
15 also, Fountain Creek users, that's a passive
16 recreational use; but -- the Peaks to Prairie Program;
17 but some of these other projects that you saw the
18 Applicant talk about are distinctly recreational, and
19 that opportunity exists in Pueblo County as well.

20 Next slide.

21 Criterion 15 is a very significant issue,
22 Surface Water Quality. The 1041 standard states that,
23 "The project will not significantly degrade surface
24 water quality."

25 When you look at this in the context of

1 federal regulation or state regulation, there are
2 benchmark numeric criteria established, this does not
3 attach itself to any of those, we're looking against
4 backsliding. We do not want the project to produce
5 something that would contribute to an existing problem.

6 So what are the various problems we're
7 looking at? Metals in the Fountain Creek watershed.
8 Yes, selenium is one of them, but it's not the only;
9 Mercury is one that could be mobilized through the
10 development of water reservoirs, that's discussed in the
11 EIS. And, again, some mitigation there is appropriate
12 through water quality treatment and -- and
13 in-line/off-line type of things that, hopefully, we will
14 be able to talk to the Applicant about if you wish to
15 proceed in that direction.

16 Urbanization effects are the real issue -- I
17 don't want to say the only real issue, but the big
18 issue -- and those include a host of effects if not
19 mitigated, and that would be -- include flow
20 characteristics such as depth and velocity; you look at
21 the record, it shows that that has an effect on
22 wildlife; wastewater effluent concentrates nutrients, we
23 know that downstream areas in the Arkansas Valley have
24 eutrophic conditions due to those nutrients being
25 concentrated as they move down -- downstream through

1 municipal uses.

2 And, then, nonpoint source pollution,
3 nutrients, bacteria, metals all can occur as an urban
4 runoff problem.

5 And, then, finally, the Applicant talks about
6 emerging contaminants, and I just note that the EIS
7 stated, "Emerging contaminants may be a concern for
8 municipalities downstream of the wastewater treatment
9 plant, return flows under existing conditions -- under
10 existing conditions and all the alternatives looked at.
11 A substantial amount of the streamflow in Fountain Creek
12 would be treated wastewater."

13 Emerg -- emerging contaminants are synthetic
14 hormones, pharmaceuticals, household chemicals and other
15 illicit-dumping problems in municipal wastewater that
16 are not part of the treatment process, not captured, not
17 regulated, not monitored necessarily by that process.

18 So could there be backsliding of water
19 quality? Yes. And that is why I think it's best
20 stated -- and I am trying to be succinct -- but in the
21 Staff Report we say, "Pursuant to this piece of the
22 Code, County Staff is seeking reliable assurances under
23 this criterion that ongoing efforts to address water
24 quality in Fountain Creek will provide the anticipated
25 benefits and ability to confront future needs."

1 And, again, Paul spoke about that suggestion
2 for mitigation.

3 Next slide.

4 Criterion 20 is the sort of all-encompassing
5 geomorphology condition, and in English that's erosion,
6 sedimentation and flooding. The standard here, the
7 project will not cause significant erosion,
8 sedimentation and flooding.

9 There is a -- a tense and daunting history of
10 studies on this in Fountain Creek, it's a very
11 well-studied creek with a variety of conclusions because
12 it is an unstable creek, it's not in an equilibrium, and
13 that causes these effects that the Applicant presented
14 rather well earlier, I'll try to go very quickly through
15 this.

16 Urbanization produces what's called a "hungry
17 river effect", the more -- and the Applicants stated
18 that very well -- the more water you have, the more it
19 can carry in terms of sediment. So that -- that's what
20 produces this de -- this equilibrium in the -- in the
21 stream. The trend is upstream you pick up sediment,
22 downstream you deposit it. And that means that Pueblo
23 County is an aggradation area where there is sediment
24 accumulating overall.

25 The record shows that base flow causes

1 deposition in Pueblo County, and I actually have a quote
2 for you, if you have noticed, "Even during base flow
3 conditions sediment moves along Fountain Creek. While
4 there are numerous locations along the stream that erode
5 and pick up sediment, there are also many areas where
6 sediment is deposited during base flow conditions. In
7 general, the very lowest reaches of Fountain Creek
8 experience deposition during base flows."

9 So we don't debate the issue that when you
10 have a lot of water, a storm condition, that produces a
11 lot of deposition downstream, but it is a base flow
12 problem, and the record shows that approximately 100
13 tons of new deposition will occur daily because of the
14 project. The resolution of the study didn't really
15 facilitate any -- any guesswork on where that's
16 specifically going to accumulate, instead it's presented
17 in some of the Applicant's materials as a sheet of
18 paper.

19 That -- that's a -- that's a way of
20 visualizing how much a hundred tons is. A hundred tons
21 is not a whole lot, but if it all accumulates in the
22 same place, if it all accumulates where the levees are
23 and -- and the channel is confined, then it has a more
24 significant effect than if it -- it actually accumulates
25 over the entire channel. And it's more likely that it

1 accumulates in specific places than as a sheet of paper.

2 So I will just say, again, that it is a base
3 flow problem, but it is a problem of peak flows as well,
4 and a concern of this project is that urban runoff be
5 controlled in storm situations as well as the base flow
6 contributed by releases and -- and SDS direct effects.

7 So with that I'll move on to the next slide,
8 which is about flooding. And I think I've said a lot of
9 this in -- in my discussion of sediment, they are
10 related problems.

11 Urban growth creates an acceleration of
12 runoff generally, that means that the typical
13 engineering solution is to detain the water, also to,
14 hopefully, treat it for water quality purposes in the
15 process. The historical experience in Pueblo County is
16 that the levee system here is a site where that
17 aggradation, that deposition of sediment is occurring,
18 and with that you get a loss of your capacity to convey
19 the flood, so that's a concern.

20 And there's also examples of structures in
21 Pueblo County that have been vulnerable to smaller
22 storms, so the incremental effect of SDS, even though it
23 can be articulated as a thin sheet of water -- you would
24 even look at the -- the Highway 50 drawing that was
25 submitted by the Applicant and note that once that

1 reach -- once it's backed up behind the bridge and
2 you're in a hundred-year condition, it actually
3 inundates quite a bit more, though it may be just a few
4 inches, but at that extreme portion of the -- of the
5 hundred-year flood plain.

6 So it is a significant effect in our opinion,
7 it does con -- the project does contribute to an
8 existing erosion, sediment and flooding problem.

9 I want to just note separately that that's
10 our conclusion on that, mitigation strategies suggested
11 by the Applicant, discussed by Paul and discussed by the
12 Applicant tonight are a -- a good mechanism to look at
13 this problem, and that's our recommendation.

14 I also did want to note that we will look at
15 a condition regarding the pipe drains -- this is a very
16 minor point -- but they will drain the pipe every once
17 in a while for maintenance, emergencies, and those need
18 to be controlled as well, so these tribut -- small
19 tributaries in Pueblo County do not erode when that
20 regular maintenance occurs.

21 And I am almost done.

22 Next slide.

23 Final major issue is criteria 26, and -- and
24 it's noteworthy -- I don't know why that says
25 "flooding" because that shouldn't be there, strike that

1 from the record. We'll take care of that.

2 The two issues under your criteria 26 are
3 redundancy. The purpose of this project is to create
4 redundant capacity, and we believe that the criteria
5 does not preclude this project, but, as phrased, excess
6 capacity is an issue, so you need to look at it.

7 Pumping Limits are something that the
8 Applicant is a little bit reluctant to discuss, but a
9 lot more water could potentially be conveyed than was
10 modeled for the project.

11 So much like Paul talking about what if it
12 went to jurisdictions outside the potential control of
13 Colorado Springs' Stormwater Enterprise, there is also a
14 concern of the modeling here is not sufficient to show
15 what would happen if they pumped more through the pipe
16 than their acre-feet of, you know, average conveyance
17 that they need to get through the pipe, and that's a
18 legitimate issue to look at under criteria 26.

19 Moving on, next slide.

20 Some other issues that are not necessarily
21 major.

22 Next points.

23 The record is -- is just sketchy on a few
24 issues and that is, more or less, the product of the EIS
25 not being specifically focused on Pueblo County. Again,

1 wastewater's treated kind of like a black box in the
2 application, so to the extent that there is any concern
3 about capacity or what's occurring in the treatment
4 process the record should be elaborated.

5 Lands of Special Concern. There's no zoning
6 analysis, no land-use inventory in El Paso County so we
7 don't really know where the pipeline, if it were
8 breached, and -- you know, just before the pipe would be
9 shut off -- flowing across -- you know, full bore across
10 potentially-contaminated sites -- an old layout yard for
11 industrial materials or something like that -- we don't
12 really know a whole about that, or aquifer recharge
13 areas, and I talked about that under that criteria.

14 The Outlet Works. The North Outlet Works was
15 not discussed in great detail in the original
16 application because it was not the preferred alternative
17 just a few months ago, it is now, so we may need to get
18 a little more information on that. Again, Paul
19 discussed that.

20 And, then, finally, Conservation and
21 Efficiency, I discussed that earlier.

22 Next slide.

23 So a summary of our review is that there was
24 a commendable effort by the Applicant, I think it has to
25 be said that 20,000 pages -- that's just an estimate --

1 does produce a very thorough record; we're talking about
2 adding the 1041 process on top of a lot of review that's
3 come before.

4 Next two points.

5 The conclusion of our -- our Report -- and,
6 again, Paul discussed rather extensively -- that we
7 believe that a direct effort toward mitigation can
8 resolve issues with this application.

9 With that I'll yield to the facilitator.

10 MR. RASO: Thank you.

11 MR. BANKS: Gary, excuse me, these are CDs on
12 the presentation (indicating).

13 MR. RASO: I -- I would ask that those --
14 these are the CDs, we made those of -- of CSU
15 (indicating) . . .

16 MR. BANKS: This is ours (indicating).

17 MR. RASO: Right. Okay.

18 Well, I would like that marked as Exhibit 13.

19 Exhibit 12 is simply what Mr. Schatz
20 submitted earlier, which is just a re-statement of the
21 approval criteria under 6 -- 17.164, 0 through 0 -- 30,
22 and 17.672 -- 2, 1 to 30, and he asked that those be
23 made a part of the record.

24 (Exhibits 12 and 13 were marked for
25 identification.)

1 MR. RASO: Commissioners, where we go from
2 here, of course, is at your discretion. The agenda, if
3 we stay consistent with that, which was published, and
4 which we discussed previously tonight -- the -- the
5 appropriate manner would be move to continue to these
6 hearings to December 11th, 2008, here at the Jackson
7 Conference Room at 6 p.m.

8 COMMISSIONER NUNEZ: That's correct.

9 For now we will adjourn -- adjourn until
10 Thursday at 6:00.

11 Thank you all very much.

12 (The meeting was adjourned at the hour of
13 9:40 p.m.)

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C E R T I F I C A T E

STATE OF COLORADO)
) ss.
COUNTY OF PUEBLO)

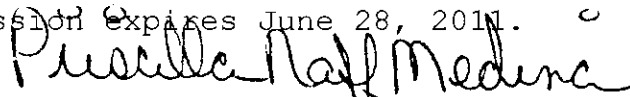
I, Priscilla Naff Medina, a Professional Court Reporter and Notary Public within and for the State of Colorado, do hereby certify that said proceedings were taken in shorthand by me at the time and place heretofore set forth, and was reduced to typewritten form under my supervision;

That the foregoing is a true transcript of the proceedings had;

That I am neither attorney nor counsel, nor in any way connected with any attorney or counsel for any of the parties to said action, nor otherwise interested in the outcome of this litigation.

IN WITNESS WHEREOF, I have hereunto set my hand this 12th day of January, 2009.

My commission expires June 28, 2011.



Priscilla Naff Medina
Registered Professional Reporter
Notary Public

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